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## TEMPORARY ADMINISTRATIVE ORDER

INCLUDING STATEMENT OF NEED & JUSTIFICATION

### ELECT 17-2026

CHAPTER 165

**SECRETARY OF STATE  
ELECTIONS DIVISION**

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**FILED: 08/20/2026 8:53 AM**

ARCHIVES DIVISION SECRETARY OF STATE & LEGISLATIVE COUNSEL

FILING CAPTION: Allows alternate filing method for PDFs and creates process for accepting certain late submissions.

EFFECTIVE DATE: 08/20/2026 THROUGH 02/15/2027

AGENCY APPROVED DATE: 08/20/2026

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**NEED FOR THE RULE(S):**

The changes to this rule would allow filers to email copies of PDF files to accompany their voters' pamphlet submission instead of requiring that they be uploaded on ORESTAR. The changes to this rule also create a process by which the Elections Division will consider accepting late voters' pamphlet submissions that occur as a direct result of an issue uploading PDFs.

These changes are needed because ORESTAR's security features occasionally prevent filers from uploading PDF documents. Without these changes, filers may be prevented from uploading important documents with no alternative submission method or exception to the electronic filing requirement.

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**JUSTIFICATION OF TEMPORARY FILING:**

The Secretary of State, Elections Division, finds that the failure to act promptly will result in serious prejudice to the public interest. The State Voters' Pamphlet is a critical resource for voters to learn about candidates, measures, election deadlines, and other election information.

If the changes aren't in place ahead of the voters' pamphlet filing deadline for the general election, filers could be

prevented from including important documents with their submission and would have no alternative submission method. Further, without a process to consider accepting certain late submissions, filers with submissions filed late as a direct result of a PDF upload issue would not have a mechanism to be included in the voters' pamphlet. Under either of these circumstances, voters would lose access to information relevant to the general election.

The changes to this rule document the process and criteria that will be used, ensuring a transparent filing process that will apply to all filers.

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**DOCUMENTS RELIED UPON, AND WHERE THEY ARE AVAILABLE:**

None.

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NOTE: Additional PDF filed with this filing is attached to this document. You may view the attachment [filingAttachment.pdf](#) from the Attachments panel. Alternately, you may view the attachment at the following link: <https://secure.sos.state.or.us/oard/viewFilingAttachment.action?filingRsn=63072>

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AMEND: 165-016-0000

RULE TITLE: Designating the State Voters' Pamphlet Manual and Forms

RULE SUMMARY: Changes to this rule and the related manual allow filers to email required attachments when the Oregon Election System for Tracking or Reporting's (ORESTAR) security features prevent PDF uploads. These occasional upload failures may prevent filers from completing their submissions or prevent them from including PDFs with their submission, such as statements of endorsement or translations. The rule changes permit email submission of these attachments and create a process for filers to request the Elections Division accept late submissions that occur as a direct result of a PDF upload issue.

**RULE TEXT:**

The Secretary of State designates the State Voters' Pamphlet Manual, revised 08/2026 and associated forms as the procedures and forms to be used to submit candidate statements, measure arguments, statements of arguments by any political party or assembly of electors, arguments in support of a legislative referral, and filer submitted translations allowed by statute, explanatory statements, financial estimates and statements, statements prepared by the Legislative Counsel Committee under ORS 251.225, and a community college district measure relating to bonding, a county measure, or a metropolitan service district measure submitted under ORS 251.285.

STATUTORY/OTHER AUTHORITY: ORS 246.150, ORS 251.012, ORS 251.014, ORS 251.055, ORS 251.065, ORS 251.075, ORS 251.087, ORS 251.095, ORS 251.115, ORS 251.167, ORS 251.170, ORS 251.255

STATUTES/OTHER IMPLEMENTED: ORS 251.026, ORS 251.046, ORS 251.065, ORS 251.075, ORS 251.085, ORS 251.087, ORS 251.095, ORS 251.115, ORS 251.167, ORS 251.170, ORS 251.173, ORS 251.185, ORS 251.255, ORS 251.285, ORS 251.315

NOTE: Attachments referenced are attached to this document. You may view the attachment [165-016-0000.pdf](#) from the Attachments panel. Alternately, you may view the attachments at the following link: <https://secure.sos.state.or.us/oard/viewAttachment.action?ruleVrsnRsn=338373>