



State of Oregon

**OREGON LOCAL GOVERNMENT
INTERMEDIATE FUND**

An Investment Pool of the State of Oregon

Financial Statements
For the Year Ended June 30, 2022

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OREGON LOCAL GOVERNMENT INTERMEDIATE FUND
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Independent Auditor's Report

The Honorable Kate Brown
Governor of Oregon

The Honorable Tobias Read, State Treasurer
Oregon Investment Council

Report on the Audit of the Financial Statements

Opinion

We have audited the financial statements of the Oregon Local Government Intermediate Fund, an external investment pool of the State of Oregon, as of and for the year ended June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Oregon Local Government Intermediate Fund, as of June 30, 2022, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Oregon Local Government Intermediate Fund, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Emphasis of Matter

As discussed in Note 1, the financial statements present only the Oregon Local Government Intermediate Fund and do not purport to, and do not, present fairly the financial position of the Oregon State Treasury or the State of Oregon as of June 30, 2022, or the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and the disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Oregon State Treasury's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 29, 2022, on our consideration of the Oregon State Treasury's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Oregon State Treasury's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Oregon State Treasury's internal control over financial reporting and compliance.

Office of the Secretary of State, Audits Division

State of Oregon
August 29, 2022

State of Oregon
OREGON LOCAL GOVERNMENT INTERMEDIATE FUND

Statement of Net Position

June 30, 2022

(Dollars in Thousands)

Assets:

Cash and Cash Equivalents	\$ 3,444
Investments	230,708
Receivable from Broker on Sale of Securities	1,714
Accrued Interest Receivable	1,140
Security Lending Collateral (Note 3)	854
Total Assets	237,860

Liabilities:

Accrued Expenses	53
Payable for Investments Purchased	3,090
Obligations Under Security Lending (Note 3)	855
Total Liabilities	3,998

Net Position:

Held in Trust for Participants	233,862
Total Net Position	\$ 233,862

The accompanying notes are an integral part of the financial statements.

State of Oregon
OREGON LOCAL GOVERNMENT INTERMEDIATE FUND

Statement of Changes in Net Position
 For the Year Ended June 30, 2022

(Dollars in Thousands)

Additions

Investment Earnings:

Net decrease in fair value of investments	\$	(16,843)
Interest, dividends, and other		3,646
Security lending income		33
Total Investment Earnings		(13,164)
Less Investment Costs		
Investment activity costs (Note 4)		305
Security lending costs		10
Net Investment Earnings		(13,479)

Participant Account Transactions

Participants' Withdrawals		<u>(2,000)</u>
Net Decrease as a Result of Participant Transactions		<u>(2,000)</u>
Change in Net Position Held in Trust for Participants		(15,479)
Net Position - Beginning		<u>249,341</u>
Net Position - Ending	\$	<u>233,862</u>

The accompanying notes are an integral part of the financial statements

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OREGON LOCAL GOVERNMENT INTERMEDIATE FUND

Notes to Financial Statements

June 30, 2022

(1) Summary of Significant Accounting Policies

Reporting Entity The Oregon Local Government Intermediate Fund (“Fund”) is an intermediate term fixed income investment vehicle. The Oregon Short Term Fund and several local governments participate in this program, thus it is an external investment pool as defined in Statement No. 31 of the Governmental Accounting Standards Board, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*.

The Fund is not registered with the U.S. Securities and Exchange Commission as an investment company. The State’s investment policies are governed by Oregon Revised Statutes and the Oregon Investment Council (Council). The State Treasurer is the investment officer for the Council and is responsible for all funds entrusted to the Oregon State Treasury (OST). These funds must be invested, and the investments managed, as a prudent investor would, exercising reasonable care, skill and caution. Investments in the Fund are further governed by guidelines approved by the Council, establishing diversification percentages and specifying the types and maturities of investments. The Fund guidelines permit securities lending transactions as well as investments in repurchase and reverse repurchase agreements. Fund guidelines are discussed in greater detail in the Investments section of Note 2.

The Fund is authorized under ORS 294. Standards for investment of the Fund may be found in ORS 293.701 to 293.857. Pursuant to ORS 294, local governments meeting requirements established by OST have the opportunity to participate in this investment fund subject to application and subsequent approval by the OST. The portion of the Fund belonging to external participants is reported in an investment trust fund in the State’s Annual Comprehensive Financial Report.

Basis of Accounting These statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Trade date accounting is observed, which means that purchases and sales of securities are recorded on the day the trade takes place with a corresponding payable to or receivable from the broker. Changes in the fair value of investments are recognized daily. The fair value of investments is determined daily and is equal to market price.

Cash and Cash Equivalents Investments with original maturities of three months or less are considered cash equivalents and are reported at amortized cost, which approximates fair value. Cash Equivalents also include any cash held with the custodian.

Investments Investments with remaining maturities of less than ninety days are carried at amortized cost, provided that the fair value of these instruments is not significantly affected by the impairment of the credit standing of the issuer or by other factors. Amortized cost approximates fair value. Investments with longer maturities are carried at fair value.

Participants’ equity; distributions of interest The value of each participant’s investment is determined on a proportional basis to the net market value of the entire portfolio. Shares of the Fund represent a divisible interest in the net value of underlying investments, accrued income and expenses. Interest income and capital gains are not distributed to participants but are reflected in the underlying net position.

OREGON LOCAL GOVERNMENT INTERMEDIATE FUND

Notes to Financial Statements

June 30, 2022

(2) Investments

Investments On June 30, 2022, the Fund reported investments of \$234 million, of which \$3 million is classified as Cash and Cash Equivalents on the Statement of Net Position. The Fund's guidelines establish the Fund's permitted investments and parameters for managing the various types of risk associated with these investments (see the current portfolio guidelines at <https://www.oregon.gov/treasury/invested-for-oregon/pages/oregon-intermediate-term-investments.aspx>.) The different risks will be discussed below.

Schedule of Investment Characteristics

(Dollars in Thousands)

Investment Type	Par Value	Reported Amount	Weighted Average Coupon	Weighted Average Modified Duration
Cash and Cash Equivalents	\$ 3,444	\$ 3,444	1.62	0.01
Asset-Backed Securities	3,447	3,295	1.96	1.63
Federal Agency Debt	680	625	0.38	3.09
Federal Agency Mortgages	8,886	8,621	2.11	2.76
Commercial Mortgage-Backed Securities	3,521	3,454	3.35	1.92
Municipal Debt	255	255	2.31	0.06
Corporate Debt	132,830	126,934	2.66	2.69
U.S. Treasuries	92,225	87,524	1.13	2.56
Total	\$ 245,288	\$ 234,152	2.05	2.58

Reported Amount is a combination of amortized cost and fair value. See Note 1.

A. Interest rate and Credit risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The risk is managed by limiting the duration of investments held by the Fund. The portfolio guidelines require that the portfolio maintain a weighted average duration, a measure of interest rate risk, of +/- 20% (percent) relative to the duration of the Bloomberg 1-5 Year Government/Credit Index (Benchmark). The duration for the Fund and the Benchmark at June 30, 2022 was 2.58 years and 2.73 years, respectively. The maximum maturity for any single investment should not be greater than 10.25 years from settlement date, with exceptions for asset-backed securities, mortgage-backed securities, and commercial mortgage-backed securities. These securities use weighted average life (WAL) as a proxy for maturity and are limited to a WAL of five years, or less, at the time of purchase.

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation. The Fund's guidelines require that all investments meet minimum ratings requirements at the time of purchase. Minimum required ratings are subject to investment type as dictated by the Fund's guidelines.

Corporate notes and municipal debt must be rated investment grade or higher at time of purchase. Foreign government securities are required to have a minimum credit rating from S&P of AA-, Moody's of Aa3, or Fitch of AA-. Structured securities such as asset-backed and mortgage-backed securities must be rated AAA at the time of purchase.

OREGON LOCAL GOVERNMENT INTERMEDIATE FUND

Notes to Financial Statements

June 30, 2022

Fund guidelines allow securities downgraded below investment grade to be retained at the discretion of the external manager. At no time should the weighted, average credit quality of the Fund be more than one rating category below that of the Benchmark. At June 30, 2022 the weighted average credit quality of both the Fund and of the Benchmark was AA. Rating groups, determined using the lowest actual rating from S&P or Moody's, are shown below:

Interest Rate Risk and Credit Risk
(Dollars in Thousands)

Investment Type	Weighted Average Modified Duration	Reported Amount	AAA	AA	A	BBB	BB	Not Rated
Short Term Investment Fund (1)		\$ 3,444	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 3,444
Asset-Backed Securities	1.63	3,295	2,575	720	-	-	-	-
Federal Agency Debt	3.09	625	-	625	-	-	-	-
Federal Agency Mortgages	2.76	8,621	-	-	-	-	-	8,621
Commercial Mortgage-Backed Securities	1.92	3,454	3,454	-	-	-	-	-
Municipal Debt	0.06	255	255	-	-	-	-	-
Corporate Debt	2.69	126,934	700	5,826	54,054	62,815	3,539	-
U.S. Treasuries	2.56	87,524	-	-	-	-	-	87,524
Total		\$ 234,152	\$ 6,984	\$ 7,171	\$ 54,054	\$ 62,815	\$ 3,539	\$ 99,589

(1) The Short Term Investment Fund (STIF) is not rated by the credit ratings agencies. The average credit quality of the STIF holdings was A1P1 and the weighted average maturity of the STIF was 58 days at June 30, 2022.

B. Custodial credit risk

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the fund will not be able to recover the value of an investment or collateral securities in the possession of an outside party. The Fund's investments are delivered to and held by a third-party custodian, which holds the Fund's securities in the State of Oregon's name. All trades where applicable are executed by delivery vs. payment (DVP) to ensure that securities are deposited in an eligible financial institution prior to the release of funds.

C. Concentration of credit risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a fund's investment in a single issuer. The Fund guidelines provide that the maximum that may be invested in any one issuer, as a percentage of the Fund's total investments is three percent, excluding U.S. Treasuries or U.S. Federal Agencies or instrumentalities. The Fund may invest up to 100 percent in those securities. On June 30, 2022, the Fund did not hold investments with any one issuer that exceeded these limits.

D. Foreign currency risk

The Fund guidelines prohibit investments that are not U.S. dollar-denominated; therefore, the Fund is not exposed to this risk.

OREGON LOCAL GOVERNMENT INTERMEDIATE FUND

Notes to Financial Statements

June 30, 2022

(3) Securities Lending

The OST has authorized its custodian to act as its agent in the lending of the Fund's securities pursuant to a form of loan agreement, in accordance with Fund investment policies. There have been no significant violations of the provisions of the securities lending agreement. The State's securities lending agent lent short-term and fixed income securities and received as collateral U.S. dollar-denominated cash. Borrowers were required to deliver cash collateral for each loan equal to not less than 102 percent of the market value of the loaned security. The State may pledge or sell the collateral securities received only in the event of a borrower default. The State has the ability to impose restrictions during the year on the amount of the loans that the securities lending agent made on its behalf, but did not impose any such limits during the year ended June 30, 2022. The State is fully indemnified by its securities lending agent against losses due to borrower default. There were no losses during the year from the failure of borrowers to return loaned securities.

The Fund's lending agent uses a fund to reinvest cash collateral received on behalf of the OLGIF and other Oregon state agencies managed by the OST, exclusive of the Oregon Public Employees Retirement Fund. The balances of securities on loan, cash collateral received and invested collateral at market value are presented in the schedule below.

Schedule of Securities Lending Balances

(Dollars in Thousands)

Securities on	Invested		
	Loan at Fair Value	Collateral Received	Cash Collateral at Fair Value
Corporate Debt	\$ 1,371	\$ 1,398	\$ 854
Total	<u>\$ 1,371</u>	<u>\$ 1,398</u>	<u>\$ 854</u>

1. Cash Collateral \$855, Corporate Debt \$543

The State and borrowers maintained the right to terminate all securities lending transactions on demand. As a consequence, the maturities of investments made with cash collateral generally do not match the maturities of the securities loans. As of June 30, 2022, the State had no credit risk exposure to borrowers related to securities on loan.

(4) Management and Administrative Fees

In accordance with ORS 293.718, the OST may deduct monthly 0.435 basis points of the most recent market value of assets under management for administration. For the year ended June 30, 2022 the OST charged the Fund a monthly rate of 0.435 basis points based on assets under management in the Fund. Portfolio management was administered by a third-party asset manager during the year ended June 30, 2022 and management fees are deducted from investment income before distributions to participants. Fees and other expenses charged to the Fund totaled \$305 thousand for the year ended June 30, 2022.

OREGON LOCAL GOVERNMENT INTERMEDIATE FUND**Notes to Financial Statements**

June 30, 2022

(5) Fair Value Measurements

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Observable inputs are developed based on market data obtained from sources independent of the reporting entity. Unobservable inputs are developed based on the best information available about the assumptions market participants would use in pricing the asset. The classification of securities within the fair value hierarchy is based upon the activity level in the market for the security type and the inputs used to determine their fair value, as follows:

- Level 1 – Unadjusted quoted prices for identical instruments in active markets.
- Level 2 – Quoted prices for similar instruments in active markets; quoted prices for identical or similar instruments in markets that are not active; and model-derived valuations in which all significant inputs are observable.
- Level 3 – Valuations derived from valuation techniques in which significant inputs are unobservable.

Assets and Liabilities at Fair Value as of June 30, 2022

	Level 1	Level 2	Level 3	Total
Investments by type:				
Short Term Investment Fund	\$ -	\$ 3,444	\$ -	\$ 3,444
Asset-Backed Securities	-	3,295	-	3,295
Federal Agency Debt	-	625	-	625
Federal Agency Mortgages	-	8,621	-	8,621
Commercial Mortgage-Backed Securities	-	3,454	-	3,454
Municipal Debt	-	255	-	255
Corporate Debt	-	126,934	-	126,934
U.S. Treasuries	-	87,524	-	87,524
Total	\$ -	\$ 234,152	\$ -	\$ 234,152

The Fund's investments, other than those with remaining maturities of fewer than ninety days, are valued using the latest bid prices or evaluated quotes from independent pricing vendors. The third-party vendors use a variety of methods when pricing these securities that incorporate relevant observable market data to arrive at an estimate of what a buyer in the marketplace would pay for a security under current market conditions. Investments with remaining maturities of fewer than ninety days are carried at amortized cost, which approximates fair value. All of the Fund's investments at June 30, 2022 are considered level 2.

OTHER REPORTS

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

The Honorable Kate Brown, Governor of Oregon

The Honorable Tobias Read, State Treasurer

Oregon Investment Council

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Oregon Local Government Intermediate Fund, an external investment pool of the State of Oregon, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Oregon Local Government Intermediate Fund's basic financial statements, and have issued our report thereon dated August 29, 2022.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Oregon State Treasury's (department) internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the department's internal control over the Oregon Local Government Intermediate Fund. Accordingly, we do not express an opinion on the effectiveness of the department's internal control over the Oregon Local Government Intermediate Fund.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Oregon Local Government Intermediate Fund's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the department's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the department's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Office of the Secretary of State, Audits Division

State of Oregon

August 29, 2022