

SAIF Corporation

*Financial Statements as of and for the Years
Ended December 31, 2006 and 2005, and
Independent Auditors' Report*

SAIF CORPORATION

TABLE OF CONTENTS

	Page
OVERVIEW OF SAIF CORPORATION FINANCIAL REPORT	1
INDEPENDENT AUDITORS' REPORT	2-3
MANAGEMENT'S DISCUSSION AND ANALYSIS	4-9
FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2006 AND 2005:	
Balance Sheets	10
Statements of Revenues, Expenses, and Changes in Fund Equity	11
Statements of Cash Flows	12-13
Notes to Financial Statements	14-31

OVERVIEW OF SAIF CORPORATION FINANCIAL REPORTING (Prepared by SAIF Corporation)

SAIF Corporation prepares financial statements in conformity with statutory accounting practices, which are prescribed for use in reporting accounting transactions for insurance companies. These practices arise from state laws and from rules adopted by the State Insurance Commissioner and, for Oregon, are the practices promulgated by the National Association of Insurance Commissioners ("NAIC"). Statutory accounting practices are conservative in nature and are designed to protect policyholders and claimants to ensure that, in the event of liquidation, sufficient amounts will have been set aside to provide for the outstanding claims of injured workers and their dependents, whereas generally accepted accounting principles ("GAAP") are based on the going-concern concept and recognizes revenues when earned and expenses when incurred.

At the request of the Oregon Secretary of State's Audits Division, SAIF has prepared the accompanying financial statements in accordance with accounting principles generally accepted in the United States of America. As a discrete component unit of the State of Oregon, SAIF is subject to the pronouncements of the Governmental Accounting Standards Board. Under accounting principles generally accepted in the United States of America as applied to governmental entities, SAIF accounts for its activities as an enterprise fund. Accordingly, SAIF follows the accrual basis of accounting. Revenues are recognized when earned, regardless of when received, and expenses are recognized when incurred, regardless of when paid.

There are significant differences between the statutory statements which SAIF prepares for regulatory and management purposes and the accompanying financial statements. They include:

- Statutory accounting requires the majority of invested assets to be recorded at amortized cost, whereas investments are stated at fair value in the accompanying statements with the corresponding change in the fair value for the year recorded as investment income.
- Statutory accounting does not allow the accrual of policyholder dividends until declared by the board of directors. GAAP requires the accrual of estimated policyholder dividends.
- Cash collateral and collateral due to borrowers for securities lending activity are reflected on the accompanying balance sheet. Statutory accounting does not require the reporting of such items as assets and liabilities.
- Acquisition costs, such as commissions and other costs related to acquiring new business, are expensed as incurred for statutory accounting, while under GAAP, they are deferred and amortized to income as premiums are earned or in relation to estimated gross profits.
- Statutory accounting requires that certain assets not readily available for the payment of claims be "nonadmitted" and removed from the balance sheet. Those assets, such as property and equipment, are included on the GAAP financial statements.

INDEPENDENT AUDITORS' REPORT

To the Board of Directors of
SAIF Corporation:

To the Secretary of State Audits Division of
the State of Oregon:

We have audited the accompanying balance sheets of SAIF Corporation ("SAIF"), a discrete component of the State of Oregon, as of December 31, 2006 and 2005, and the related statements of revenues, expenses, and changes in fund equity and of cash flows for the years then ended. These financial statements are the responsibility of the Company's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the respective financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of SAIF's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the respective financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, such financial statements present fairly, in all material respects, the financial position of SAIF as of December 31, 2006 and 2005, and the results of its operations and its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

The Management Discussion and Analysis that precedes the financial statements is not a required part of the basic financial statements, but is supplementary information required by the Governmental Accounting Standards Board. This supplementary information is the responsibility of SAIF's management. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit such information and we do not express an opinion on it.

In accordance with *Government Auditing Standards*, we have also issued our report dated August 17, 2007, on our consideration of SAIF's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Deloitte & Touche LLP

August 17, 2007

SAIF CORPORATION
Management Discussion and Analysis
Unaudited

Management of SAIF Corporation provides Management's Discussion and Analysis for readers of the Company's financial statements and for inclusion in the State of Oregon Comprehensive Annual Financial Report. This narrative overview and analysis of the financial activities of SAIF Corporation is for the calendar years ended December 31, 2006 and 2005. Readers are encouraged to consider this information in conjunction with the Company's financial statements and footnote disclosures that follow.

Overview

SAIF Corporation is a public corporation created by an act of the Oregon Legislature. It traces its origins to 1914 when its predecessor organization commenced business.

SAIF is an insurance company authorized to write workers' compensation coverage in Oregon and is a servicing carrier for accounts in the assigned risk pool. SAIF also provides coverage governed by the Longshore and Harbor Workers' Compensation Act, Jones Act, and Federal Employers Liability Law.

SAIF Corporation prepares financial statements in conformity with statutory accounting practices, which are prescribed for use in reporting accounting transactions for insurance companies. At the request of the Oregon Secretary of State's Audits Division, SAIF has prepared the accompanying financial statements in accordance with accounting principles generally accepted in the United States of America. As a discrete component unit of the State of Oregon, SAIF is subject to the pronouncements of the Governmental Accounting Standards Board. Under accounting principles generally accepted in the United States of America as applied to governmental entities, SAIF accounts for its activities as an enterprise fund.

The Corporation's board of directors is appointed by the governor of the State of Oregon and consists of Oregon business and community leaders, one of whom must represent SAIF policyholders, not otherwise in the employ of the Company. The statutory charter of SAIF Corporation is "to make insurance available to as many Oregon employers as inexpensively as may be consistent with the overall integrity of the Industrial Accident Fund...and sound principles of insurance." (Oregon Revised Statute 656.752)

SAIF fulfills its charter by continuing to make workers' compensation insurance available to a greater number of policyholders at a lower premium rate. The Company's market share, based on written premium in the State of Oregon, decreased slightly from 46.1 percent for 2005 to 45.8 percent for 2006; however the number of SAIF policyholders increased 3.7 percent from 2005 to 2006.

**Condensed Financial Information
(In thousands)
(Unaudited)**

	<u>December 31,</u>		Increase (Decrease)
	<u>2006</u>	<u>2005</u>	
ASSETS			
CURRENT ASSETS:			
Cash and cash equivalents	\$ 53,301	\$ 40,376	\$ 12,925
Investments	3,402,120	3,153,767	248,353
Securities lending cash collateral	648,185	684,232	(36,047)
Accounts and interest receivable, net	229,813	211,129	18,684
Receivable for securities sold	959	262	697
Other assets	<u>2,075</u>	<u>1,704</u>	<u>371</u>
Total current assets	<u>4,336,453</u>	<u>4,091,470</u>	<u>244,983</u>
NONCURRENT ASSETS—Land, buildings, property, and equipment	<u>19,797</u>	<u>20,927</u>	<u>(1,130)</u>
TOTAL ASSETS	<u>\$ 4,356,250</u>	<u>\$ 4,112,397</u>	<u>\$ 243,853</u>
LIABILITIES AND FUND EQUITY			
CURRENT LIABILITIES:			
Reserve for loss and loss adjustment expenses	\$ 218,910	\$ 214,223	\$ 4,687
Unearned premiums	76,570	67,743	8,827
Accounts and interest payable	42,609	35,443	7,166
Due to brokers for security purchases	2	1,921	(1,919)
Obligations under securities lending	648,185	684,232	(36,047)
Other liabilities and deposits	<u>50,386</u>	<u>53,669</u>	<u>(3,283)</u>
Total current liabilities	<u>1,036,662</u>	<u>1,057,231</u>	<u>(20,569)</u>
NONCURRENT LIABILITIES:			
Reserve for loss and loss adjustment expenses	2,467,491	2,373,782	93,709
Other noncurrent liabilities	<u>1,247</u>	<u>1,247</u>	<u>—</u>
Total noncurrent liabilities	<u>2,468,738</u>	<u>2,375,029</u>	<u>93,709</u>
Total liabilities	<u>3,505,400</u>	<u>3,432,260</u>	<u>73,140</u>
FUND EQUITY	<u>850,850</u>	<u>680,137</u>	<u>170,713</u>
TOTAL LIABILITIES AND FUND EQUITY	<u>\$ 4,356,250</u>	<u>\$ 4,112,397</u>	<u>\$ 243,853</u>

	Years Ended December 31,		Increase (Decrease)
	2006	2005	
OPERATING REVENUES:			
Net premiums earned	\$ 437,984	\$ 413,172	\$ 24,812
Net investment income	208,242	114,370	93,872
Other income	<u>25,519</u>	<u>30,315</u>	<u>(4,796)</u>
Total operating revenues	<u>671,745</u>	<u>557,857</u>	<u>113,888</u>
OPERATING EXPENSES:			
Loss and loss adjustment expenses incurred	407,854	342,473	65,381
Underwriting expenses	92,322	95,313	(2,991)
Other expenses	<u>856</u>	<u>1,588</u>	<u>(732)</u>
Total operating expenses	<u>501,032</u>	<u>439,374</u>	<u>61,658</u>
OPERATING GAIN	<u>\$ 170,713</u>	<u>\$ 118,483</u>	<u>\$ 52,230</u>
FUND EQUITY—Beginning of year	<u>680,137</u>	<u>561,654</u>	<u>118,483</u>
FUND EQUITY—End of year	<u>\$ 850,850</u>	<u>\$ 680,137</u>	<u>\$ 170,713</u>

The unaudited condensed financial information shown above is derived from the audited financial statements for the years ended December 31, 2006 and 2005 included herein.

MANAGEMENT'S DISCUSSION AND ANALYSIS

Financial Position

At the end of 2006, total assets were \$243.9 million greater than the prior year. Total liabilities increased \$73.1 million for the year, while fund equity increased \$170.7 million.

Significant changes include:

Cash and Cash Equivalents—The majority of the Company's cash accounts are made up of short-term investments and funds utilized by external investment managers. Cash and cash equivalents may fluctuate significantly from period to period as the investment managers trade securities or anticipate changing market conditions. Cash and cash equivalents increased \$12.9 million from December 31, 2005 to December 31, 2006.

Investments—At the end of 2006, investments were \$248.4 million greater than the end of 2005. The increase was primarily due to an increase of \$171.3 million in bond investments and a \$77.1 million increase in equity investments. Investments grew due to a positive cash flow from operations, the reinvestment of investment income, and a net increase in the fair value of investments. The market value adjustment made to the bond holdings was \$19.1 million less than the amount recorded for 2005. However, the equity market continued to perform well. The market value adjustment made to the equity holdings was \$77.9 million more in 2006 than in 2005. The Company's BGI Russell 3000 index holdings had a positive return of 15.6 percent for the year.

SAIF implemented a new asset allocation policy in 2005, eliminating the Company's position in convertible securities and increasing bond duration. At the end of 2006, SAIF's asset allocation was in compliance with the asset allocation policy adopted by the Oregon Investment Council.

Securities Lending Cash Collateral—This line item can fluctuate significantly from period to period depending on the amount of investment securities on loan. The amount of securities on loan will vary depending on market conditions and the demand for certain securities in SAIF's portfolio.

Accounts and Interest Receivable—The amount of premium due to SAIF increased 10.8 percent in 2006 due to premium growth and the migration of the assigned risk pool book of business from the installment accounting method to the annualized method. The installment method records written premium in installments over the policy term as premiums are billed. The annualized method records written premium up front (at policy inception) for the entire policy term. The annualized premium that has not yet been billed is recorded as an asset as premium booked but deferred and is reported as accounts and interest receivable.

Accrued investment income increased significantly due to the increase in the bond portfolio and improving bond yields. The reinsurance recoverable on paid losses balance decreased during 2006 due to a pending commutation of a 1993 treaty at year-end 2005.

Receivable for Securities Sold—The amount receivable for securities sold at the end of 2006 was \$697 thousand more than the prior year due to an increase in pending security trade settlements at year-end 2006.

Other Assets—The amount reported for other assets was \$2.1 million and \$1.7 million at December 31, 2006 and 2005, respectively. The change was due primarily to an increase in deferred acquisition costs.

Reserve for Loss and Loss Adjustment Expenses—Loss reserves increased \$132.2 million or 5.9 percent during 2006 and loss adjustment expense reserves decreased \$33.8 million or 10.3 percent. Loss reserves increased primarily due to growth in SAIF's book of business as both the number of policyholders and premium amount grew during the year.

Several loss reserve assumptions were refined, which produced favorable loss reserve development for the prior accident years. The favorable development can be attributed to a number of factors. Medical cost escalation for 2006 was lower than expected, and the explicit assumption for medical cost escalation for the next three years was also lowered to recognize the current short-term trend. Based on historical evidence, the assumption for the number of permanent total disability claims, the most costly claims, was lowered to recognize current trends.

The favorable loss adjustment expense development was largely attributed to lowering the future salary and benefit assumption to reflect a change in the escalation rate and the fact that LAE payments were lower than expected in 2006.

Unearned Premiums—The amount of unearned premium for 2006 increased \$8.8 million or 13.0 percent due to premium growth and the migration of assigned risk policies from the installment accounting method to the annualized method as discussed previously.

Accounts and Interest Payable—The increase in this line item is due primarily to an increase in the payable to the National Workers' Compensation Reinsurance Pool.

Due to Brokers for Security Purchases—The amount payable for pending settlement of investment purchases can fluctuate significantly from period to period depending on the amount of investment activity near the end of the period.

Obligations Under Securities Lending—This line item can fluctuate significantly from period to period depending on the amount of investment securities on loan. The amount of securities on loan will vary depending on market conditions and the demand for certain securities in SAIF's portfolio.

Other Liabilities and Deposits—The decrease in this line item is due primarily to a decline in the estimated amount of return premium payable on retrospective rated policies.

Operations

Significant changes in revenues and expenses includes:

Net Premiums Earned—Net premium earned for 2006 was \$24.8 million or 6.0 percent greater than 2005. New sales were \$26.4 million (standard premium) for the year compared to competitive losses of \$10.0 million and non-renewals of \$3.0 million (does not include mid-term cancellations). The retention rate for 2006 was 97.6 percent. As SAIF continues to write more business with greater risk, the average weighted rate tier of the total book of business continues to increase and produce higher premium amounts.

The growth in premium for 2006 slowed somewhat compared to the growth experienced during 2005 when net earned premiums increased 10.6 percent.

Net Investment Income—Investment income for 2006 was \$93.9 million more than the amount recorded for 2005 primarily due to an increase in the market value adjustment for invested assets. Unrealized gains recorded for 2006 were \$86.2 million more than the unrealized gains recorded for 2005.

Other Income—Other income decreased \$4.8 million from 2005 to 2006. This is due to a continued decline in premium assessment rates.

Loss and Loss Adjustment Expenses Incurred—Losses incurred for 2006 increased over 2005, because the change in direct loss reserves was \$131.7 million more in 2006 than in 2005. Incurred loss adjustment expenses for 2006 were \$40.8 million less than 2005 because of the reduction in loss adjustment expense reserves discussed previously.

Underwriting Expense—This line decreased \$3.0 million. An increase in commission expense was more than offset by a decrease in premium assessment expense because of a continued decline in premium assessment rates.

Other Expenses—The decrease in this line is due to a decline in bad-debt expenses in 2006 when compared to 2005.

Other Required Supplementary Information

At less than one percent of total assets, SAIF's capital assets are minimal, consisting of office buildings primarily occupied by the Company and computer and office equipment. There were no significant changes in capital assets during the year. There are no significant commitments outstanding for capital assets.

Other than accounts payable and amounts due for investment purchases, SAIF has no debt and there are no plans to issue debt.

SAIF develops an annual operating budget for planning and control purposes. It is reviewed and approved by the board of directors and monitored closely by management and the board.

SAIF CORPORATION**BALANCE SHEETS
AS OF DECEMBER 31, 2006 AND 2005
(In thousands)**

	2006	2005
ASSETS		
CURRENT ASSETS:		
Cash and cash equivalents	\$ 53,301	\$ 40,376
Investments	3,402,120	3,153,767
Securities lending cash collateral	648,185	684,232
Accounts and interest receivable, net	229,813	211,129
Receivable for securities sold	959	262
Other assets	2,075	1,704
Total current assets	<u>4,336,453</u>	<u>4,091,470</u>
NONCURRENT ASSETS:		
Land	2,922	2,922
Buildings, property, and equipment	45,926	45,687
Less accumulated depreciation and amortization	<u>(29,051)</u>	<u>(27,682)</u>
Total noncurrent assets	<u>19,797</u>	<u>20,927</u>
TOTAL	<u>\$ 4,356,250</u>	<u>\$ 4,112,397</u>
LIABILITIES AND FUND EQUITY		
CURRENT LIABILITIES:		
Reserve for loss and loss adjustment expenses	\$ 218,910	\$ 214,223
Unearned premiums	76,570	67,743
Accounts and interest payable	42,609	35,443
Due to brokers for security purchases	2	1,921
Obligations under securities lending	648,185	684,232
Due to other governments	4,066	5,070
Other liabilities and deposits	43,616	45,800
Compensated absences payable	2,704	2,799
Total current liabilities	<u>1,036,662</u>	<u>1,057,231</u>
NONCURRENT LIABILITIES:		
Reserve for loss and loss adjustment expenses	2,467,491	2,373,782
Other noncurrent liabilities	<u>1,247</u>	<u>1,247</u>
Total noncurrent liabilities	<u>2,468,738</u>	<u>2,375,029</u>
Total liabilities	<u>3,505,400</u>	<u>3,432,260</u>
FUND EQUITY:		
Invested in capital assets	19,797	20,927
Restricted for workers' compensation	<u>831,053</u>	<u>659,210</u>
Total fund equity	<u>850,850</u>	<u>680,137</u>
TOTAL	<u>\$ 4,356,250</u>	<u>\$ 4,112,397</u>

See notes to financial statements.

SAIF CORPORATION**STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN FUND EQUITY
FOR THE YEARS ENDED DECEMBER 31, 2006 AND 2005****(In thousands)**

	2006	2005
OPERATING REVENUES:		
Net premiums earned	\$ 437,984	\$ 413,172
Net investment income	208,242	114,370
Other income	<u>25,519</u>	<u>30,315</u>
Total operating revenues	<u>671,745</u>	<u>557,857</u>
OPERATING EXPENSES:		
Loss and loss adjustment expenses incurred	407,854	342,473
Underwriting expenses	92,322	95,313
Other expenses	<u>856</u>	<u>1,588</u>
Total operating expenses	<u>501,032</u>	<u>439,374</u>
OPERATING GAIN	170,713	118,483
FUND EQUITY—Beginning of year	<u>680,137</u>	<u>561,654</u>
FUND EQUITY—End of year	<u>\$ 850,850</u>	<u>\$ 680,137</u>

See notes to financial statements.

SAIF CORPORATION**STATEMENTS OF CASH FLOWS****FOR THE YEARS ENDED DECEMBER 31, 2006 AND 2005****(In thousands)**

	2006	2005
CASH FLOWS FROM OPERATING ACTIVITIES:		
Premiums collected net of reinsurance	\$ 432,614	\$ 415,017
Loss and loss adjustment expenses paid	(309,458)	(300,561)
Underwriting expenses paid	(92,322)	(95,313)
Other receipts	<u>29,135</u>	<u>26,287</u>
Net cash provided by operating activities	<u>59,969</u>	<u>45,430</u>
CASH FLOWS FROM INVESTING ACTIVITIES:		
Purchases of investments	(2,400,493)	(5,412,374)
Proceeds from sales and maturities of investments	2,208,330	5,043,103
Interest received on investments and cash balances	144,480	119,410
Interest income received from securities lending	32,993	21,621
Interest expense paid for securities lending	<u>(31,685)</u>	<u>(20,295)</u>
Net cash used in investing activities	<u>(46,375)</u>	<u>(248,535)</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:		
Acquisition of capital assets	(714)	(553)
Proceeds from disposition of capital assets	<u>45</u>	<u>46</u>
Net cash used in capital and related financing activities	<u>(669)</u>	<u>(507)</u>
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	12,925	(203,612)
CASH AND CASH EQUIVALENTS—Beginning of year	<u>40,376</u>	<u>243,988</u>
CASH AND CASH EQUIVALENTS—End of year	<u>\$ 53,301</u>	<u>\$ 40,376</u>

(Continued)

SAIF CORPORATION**STATEMENTS OF CASH FLOWS
FOR THE YEARS ENDED DECEMBER 31, 2006 AND 2005****(In thousands)**

	2006	2005
RECONCILIATION OF OPERATING GAIN TO NET CASH PROVIDED BY OPERATING ACTIVITIES:		
Operating gain	<u>\$ 170,713</u>	<u>\$ 118,483</u>
Adjustments to reconcile operating gain to net cash provided by operating activities:		
Depreciation and amortization	1,757	2,030
Bad debt expense	856	1,588
Investment income reported as operating revenue	(208,242)	(114,370)
Net changes in assets and liabilities:		
Accounts and interest receivable—net	(15,850)	(21,004)
Other assets	(371)	(323)
Reserve for loss and loss adjustment expenses	98,396	41,912
Unearned premiums	8,827	6,975
Accounts and interest payable	7,166	3,140
Due to other governments	(1,004)	(256)
Other liabilities and deposits	(2,184)	7,142
Compensated absences payable	<u>(95)</u>	<u>113</u>
Total adjustments	<u>(110,744)</u>	<u>(73,053)</u>
NET CASH PROVIDED BY OPERATING ACTIVITIES	<u>\$ 59,969</u>	<u>\$ 45,430</u>
SUPPLEMENTAL SCHEDULE OF NONCASH INVESTING ACTIVITIES—Investments acquired through conversions and tax free exchange transactions	<u>\$ 23,197</u>	<u>\$ 75,097</u>

See notes to financial statements.

(Concluded)

SAIF CORPORATION

NOTES TO FINANCIAL STATEMENTS

AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2006 AND 2005

1. DESCRIPTION OF BUSINESS & REGULATORY ENVIRONMENT

SAIF Corporation ("SAIF") is a public corporation created by an act of the Oregon Legislature. It traces its origins to 1914 when its predecessor organization commenced business.

SAIF is an insurance company authorized to write workers' compensation coverage in Oregon and is a servicing carrier for accounts in the assigned risk pool. SAIF also provides coverage governed by the Longshore and Harbor Workers' Compensation Act, Jones Act, and Federal Employers Liability Law. SAIF's board of directors is appointed by the governor of the State of Oregon (the "State") and consists of Oregon business and community leaders not otherwise in the employ of SAIF.

SAIF writes business on a direct basis as well as through agents. Premiums written on a direct basis were 29.3 percent and 29.7 percent of standard premium during 2006 and 2005, respectively.

The Oregon Department of Consumer and Business Services ("DCBS") enforces workers' compensation laws under the Oregon Revised Statutes ("ORS"). Under the reporting requirements of the DCBS, Insurance Division, SAIF is subject to Risk Based Capital ("RBC") reporting requirements of the National Association of Insurance Commissioners ("NAIC"), which establishes that certain amounts of capital and surplus be maintained. SAIF's RBC calculated minimum capital and surplus amount on the statutory basis of accounting was \$284.5 million and \$265.9 million at December 31, 2006 and 2005, respectively. At December 31, 2006 and 2005, the statutory capital and surplus of SAIF exceeded the minimum RBC requirements.

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Basis of Accounting—At the request of the Oregon Secretary of State's Audits Division, SAIF has prepared the accompanying financial statements in accordance with accounting principles generally accepted in the United States of America for governmental entities. As a discrete component unit of the State of Oregon, SAIF is subject to the pronouncements of the Governmental Accounting Standards Board ("GASB"). Under accounting principles generally accepted in the United States of America as applied to governmental entities, SAIF accounts for its activities as an enterprise fund. Accordingly, SAIF follows the accrual basis of accounting. Revenues are recognized when earned, regardless of when received, and expenses are recognized when incurred, regardless of when paid.

In accordance with GASB Statement No. 20, *Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting*, SAIF only follows Statements of the Financial Accounting Standards Board issued prior to November 30, 1989.

Investments—SAIF reports certain investments at fair value in the balance sheet and recognizes the corresponding change in the fair value of investments in the year in which

the change occurs as investment income. The fair value of debt and equity securities is determined using recognized pricing services or prices quoted by one or more independent brokers. Equity securities traded on a national exchange are valued at the last reported sales price. Debt securities are generally valued at the midpoint between the bid and asked prices.

A small percentage of debt securities cannot be priced in this manner, and for these, a similar "benchmark" security is used. The benchmark has a coupon rate and maturity date comparable to the debt security being valued, and its market risk is similar considering current market conditions. SAIF has minority ownership interest in joint ventures. The carrying value of the minority interests is based on the underlying unaudited GAAP equity of the investee and is reported as Other Invested Assets in Note 3. Mortgage loans on real estate are stated at the unpaid principal balance.

Realized investment gains and losses are determined using the specific identification method and are included as a component of net income upon the maturity or disposition of the investment. The calculation of realized gains and losses is independent of the calculation of the net change in the fair value of investments. Realized gains and losses on investments held in more than one fiscal year and sold in the current year may have been recognized as a change in the fair value of investments reported in prior years. The net change in the fair value of investments was a \$58.8 million gain and a \$27.4 million loss during 2006 and 2005, respectively. This takes into account all changes in fair value (including purchases and sales) that occurred during the year. The net unrealized gain on investments was \$153.6 million and \$94.8 million at December 31, 2006 and 2005, respectively.

Cash and Cash Equivalents—SAIF places its temporary cash investments with the Oregon Short Term Fund. The Oregon Short Term Fund is a cash and investment pool that operates as a demand deposit account. As a result, SAIF's investment is not impacted by changes in the market value of the Oregon Short Term Fund. By statute, the Oregon Short Term Fund may hold securities with maturities no greater than three years. The average maturity of the Oregon Short Term Fund as of December 31, 2006 and 2005 was 190 days and 165 days, respectively.

Oregon's State Treasurer employs the services of two external investment managers to manage SAIF's fixed income portfolios. The cash balances of the fixed income managers are invested in the SSgA Prime Money Market Fund. This fund seeks to maximize current income while maintaining a stable \$1.00 unit value by investing in high-quality, short maturity securities. The average maturity of the SSgA Prime Money Market Fund as of December 31, 2006 and 2005 was 44 days and 24 days, respectively.

Concentrations of Credit Risk—Financial instruments, which potentially subject SAIF to concentrations of credit risk, consist principally of temporary cash investments and debt securities. SAIF places its investment securities with high-credit quality financial institutions and limits the amount of credit exposure to any one financial institution. Concentrations of credit risk with respect to investments in debt securities are limited due to the large number of such investments and their distribution among U.S. government bonds, many different industries, and geographic regions.

Property and Equipment—Property and equipment are stated at cost, less accumulated depreciation. Maintenance, repairs, and minor renovations are charged to expense as costs are incurred. Upon retirement or sale, any resulting gain or loss is included as a

component of net income. Property and equipment are capitalized and depreciated using the straight-line method over the estimated useful lives of the assets as follows:

	Capitalization Threshold	Useful Life
Buildings and improvements	All	30–40 years
Furniture, equipment, and machinery	\$0–\$2,000	3–7 years
Data processing software	\$500,000	3 years

Land, property, and equipment activity for the years ended December 31, 2006 and 2005 were as follows (dollars in thousands):

	2006			
	Beginning Balance	Additions	Disposals	Ending Balance
Land	\$ 2,922	\$	\$	\$ 2,922
Buildings and improvements	25,447	55		25,502
Equipment	11,189	659	(467)	11,381
Data processing software	<u>9,051</u>	<u> </u>	<u>(8)</u>	<u>9,043</u>
Totals at historical cost	<u>48,609</u>	<u>714</u>	<u>(475)</u>	<u>48,848</u>
Less accumulated depreciation for:				
Buildings and improvements	(9,695)	(730)		(10,425)
Equipment	(9,566)	(733)	419	(9,880)
Data processing software	<u>(8,421)</u>	<u>(325)</u>	<u> </u>	<u>(8,746)</u>
Total accumulated depreciation	<u>(27,682)</u>	<u>(1,788)</u>	<u>419</u>	<u>(29,051)</u>
Land, property, and equipment—net	<u>\$ 20,927</u>	<u>\$ (1,074)</u>	<u>\$ (56)</u>	<u>\$ 19,797</u>
	2005			
	Beginning Balance	Additions	Disposals	Ending Balance
Land	\$ 2,922	\$	\$	\$ 2,922
Buildings and improvements	25,447			25,447
Equipment	11,932	544	(1,287)	11,189
Data processing software	<u>9,043</u>	<u>8</u>	<u> </u>	<u>9,051</u>
Totals at historical cost	<u>49,344</u>	<u>552</u>	<u>(1,287)</u>	<u>48,609</u>
Less accumulated depreciation for:				
Buildings and improvements	(8,973)	(722)		(9,695)
Equipment	(9,997)	(807)	1,238	(9,566)
Data processing software	<u>(7,889)</u>	<u>(532)</u>	<u> </u>	<u>(8,421)</u>
Total accumulated depreciation	<u>(26,859)</u>	<u>(2,061)</u>	<u>1,238</u>	<u>(27,682)</u>
Land, property, and equipment—net	<u>\$ 22,485</u>	<u>\$ (1,509)</u>	<u>\$ (49)</u>	<u>\$ 20,927</u>

Depreciation and amortization expense for the years ended December 31, 2006 and 2005 were \$1.8 million and \$2.1 million, respectively.

Internally Developed Software—Internal and external costs incurred to develop internal-use computer software and web sites during the application development stage and infrastructure stage are capitalized; costs incurred during the preliminary project stage and post-implementation/operation stage are expensed as incurred. The threshold for capitalization of internally developed software is set at \$500 thousand.

Premiums—Premiums are based on individual employers' reported payroll using predetermined insurance rates based on employee risk classifications and are recognized as income on a pro rata basis over the coverage period. Ceded premiums are recognized consistent with the underlying reinsurance agreement. The portion of premiums that will be earned in the future are deferred and reported as unearned premiums.

Policyholders' premiums due to SAIF are recorded as premiums receivable, net of the allowance for uncollectible accounts. Premiums receivable consists of both billed and unbilled amounts. Unbilled premiums receivable primarily represent an estimate of the difference between amounts earned ratably on installment-billed policies and the amount billed on the policy. Unbilled premiums receivable also include estimated billings on payroll reporting policies which were earned but not billed prior to year-end. SAIF uses its historical experience to estimate earned but unbilled amounts which are recorded as premiums receivable. These unbilled amounts are estimates, and while SAIF believes such amounts are reasonable, there can be no assurance the amounts ultimately received will equal the recorded unbilled amounts. The ultimate collectibility of the unbilled premiums receivable can be affected by general changes in the economy and the regulatory environment due to the increased time required to determine the billable amount. SAIF considers these factors when estimating the premium receivable for unbilled premiums. Unbilled premiums receivable at December 31, 2006 and 2005 were \$99.5 million and \$81.1 million, respectively, and are included in accounts and interest receivable.

Certain policyholders are required to remit deposits which represent premium expected to be payable to SAIF at the end of the month following the reporting period (monthly and quarterly), plus one additional month. Deposits are generally in the form of cash, and are recorded in policyholders' premium deposits and included in other liabilities. However, policyholders may pledge surety bonds and securities in lieu of cash deposits.

In addition to its regular premium plans, SAIF offers employers retrospective premium rating plans under which premiums are adjusted annually for up to 10-1/2 years following the plan year based on policyholders' loss experience. Adjustments to the original premiums are paid to or collected from the policyholders six months following the expiration of the policy and annually thereafter for up to 10-1/2 years. The estimate of the net accrued premiums receivable for retrospective rating plans as of December 31, 2006 and 2005 is as follows (dollars in thousands):

	2006	2005
Accrued retrospective premiums receivable	\$ 78,119	\$ 79,022
Reserve for retrospective rating plans	(29,933)	(32,410)

The accrued retrospective premium receivable balance is included as accounts and interest receivable in the accompanying balance sheet. The reserve for retrospective rating plans balance is included as other liabilities in the accompanying balance sheet.

Reserve for Loss and Loss Adjustment Expenses—The reserve for loss and loss adjustment expenses is generally based on past experience, except for certain awarded claims which are determined on an individual case basis. The liability includes provisions for reported claims, claims incurred but not reported, and claims that are currently closed but which experience indicates will be reopened.

Management believes that the reserve for incurred but unpaid loss and loss adjustment expenses at December 31, 2006 and 2005 are a reasonable estimate of the ultimate net costs of settling claims and claims expenses incurred. Annually, the board of directors reviews the actuarial assumptions utilized in determining the liability for such losses. Actual claim costs depend upon such factors as duration of worker disability, medical cost trends, occupational disease, inflation, and other societal and economic factors. As a result, the process used in computing the ultimate cost of settling claims and expense for administering claims is necessarily based on estimates. The amount ultimately paid may be more or less than such estimates. Adjustments resulting from changes in estimates of these liabilities are charged or credited to operations in the period in which they occur (see Note 4).

SAIF discounts the indemnity reserve for known unpaid fatal and permanent total disability losses. SAIF does not discount the reserve for unpaid fatal and permanent total disability loss adjustment expenses. The discount rate used by SAIF was 3.5 percent at December 31, 2006 and 2005. The tabular discounts reflected in the reserve for loss and loss adjustment expenses were \$97.9 million and \$97.3 million at December 31, 2006 and 2005, respectively.

Managed Care Organization Fees—SAIF contracts with managed care organizations (“MCOs”). MCOs manage claims by arranging to provide medical and health care services under capitation agreements. The expense is based on the number of claims accepted and closed at a specific negotiated rate while managed by an MCO. During 2006 and 2005, claims covered by contracts with MCOs were approximately 88.1 percent and 88.3 percent, respectively, of total claims.

Premium Deficiency—Premium deficiency is based upon an estimate of the amount by which the sum of anticipated claims costs, claims adjustment expenses, and maintenance expenses exceeds expected premium income and earnings on investments. At December 31, 2006 and 2005, no reserve for premium deficiency was required to be recorded.

Policyholders’ Dividends—Substantially all of SAIF’s business is written under various participating plans wherein a dividend may be returned to the policyholder. Estimated amounts to be returned to policyholders are accrued when the related premium is earned. Dividends may be paid to the extent that a surplus is accumulated from premiums, investment gains, or loss reserve reductions. No policyholder dividends were declared in 2006 and 2005.

Taxes and Assessments—The Oregon Department of Justice has determined that SAIF is exempt from federal taxes, because it is an integral part of the State of Oregon and, alternatively, exempt under either or both Sections 501(c)(27)(B) and 115(1) of the Internal Revenue Code.

SAIF is subject to levies by the Oregon Workers’ Compensation Division of the DCBS. Such assessments constitute an in-lieu-of-tax relative to premiums. Premium assessments were

\$24.2 million and \$27.5 million, including \$9.5 million and \$9.9 million of accrued premium assessments, for the years ended December 31, 2006 and 2005, respectively.

Use of Estimates—The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Current Accounting Pronouncements—In April 2004, the GASB issued Statement No. 43, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*. This statement establishes uniform financial reporting standards for other postemployment benefits ("OPEB") and supersedes the interim guidance included in Statement 26, *Financial Reporting for Postemployment Healthcare Plans Administered by Defined Benefit Pension Plans*. The approach followed in this statement generally is consistent with the approach adopted in Statement No. 25, *Financial Reporting for Defined Benefit Plans and Note Disclosures for Defined Contribution Plans*, with modifications to reflect differences between pension plans and OPEB plans. SAIF implemented this statement for the fiscal year ended December 31, 2006. There was no impact on the financial statements.

In May 2004, the GASB issued Statement No. 44, *Economic Condition Reporting: The Statistical Section*. This statement improves the understandability and usefulness of statistical section information. SAIF implemented this statement for the fiscal year ended December 31, 2006. There was no impact on the financial statements.

In June 2004, the GASB issued Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. This statement establishes standards for the measurement, recognition, and display of OPEB expense and related liabilities (assets), note disclosure, and, if applicable, required supplementary information in the financial reports of state and local governmental employers. The requirements of this statement are effective for SAIF's 2007 financial statements. SAIF is in the process of determining the impact of this statement on its financial statements.

In December 2004, the GASB issued Statement No. 46, *Net Assets Restricted by Enabling Legislation*. This statement clarifies the definition of a legally enforceable enabling legislation restriction. This statement also specifies the accounting and financial reporting requirements if new enabling legislation replaces existing enabling legislation or if legal enforceability is reevaluated. Finally, this statement requires governments to disclose the portion of total net assets that is restricted by enabling legislation. SAIF implemented this statement for the fiscal year ended December 31, 2006. There was no significant impact on the financial statements.

In June 2005, the GASB issued Statement No. 47, *Accounting for Termination Benefits*. This statement establishes accounting standards for termination benefits. SAIF implemented this statement for the fiscal year ended December 31, 2006. There was no significant impact on the financial statements.

3. CASH, CASH EQUIVALENTS, AND INVESTMENTS

Cash and Cash Equivalents—Cash on deposit in state banks is covered by federal deposit insurance or is secured by the State Treasury at a minimum of 25 percent as required by statute. Amounts held in the Oregon Short Term Fund are insured or secured

by securities held by the State Treasurer or by its agent in the Treasurer's name. Deposits at the custodian bank are neither collateralized nor insured, but are backed by the full faith and credit of the custodian bank.

Investments—SAIF's investment policies are governed by statute and the Oregon Investment Council ("Council"). The State Treasurer ("Treasurer") is the investment officer for the Council and is responsible for the funds on deposit in the State Treasury. In accordance with Oregon statutes, the investment funds are invested, and the investments of those funds managed, as a prudent investor would do, exercising reasonable care, skill, and caution. While the Treasurer is authorized to use demand deposit accounts and fixed-income investments, equity investment transactions must be directed by external investment managers that are under contract with the Council. Equity investments are limited to not more than 50 percent of the monies contributed to the Industrial Accident Fund (SAIF Corporation). However, SAIF's adopted investment policy as approved by the Council limits equity holdings to a range of 10 to 20 percent of the market value of invested assets with a target allocation of 15 percent.

Cash collateral received in respect of securities loaned is invested in the custodial agent's short-term fund, an "external investment pool" for purposes of GASB Statement No. 31. SAIF's participation in this fund is voluntary. The fair value of investments held by this fund is based upon valuations provided by a recognized pricing service. This fund is not registered with the Securities and Exchange Commission, but the custodial agent is subject to the oversight of the Federal Reserve Board and the Massachusetts Commissioner of Banks. The fair value of SAIF's position in this fund is not the same as the value of the fund's shares, because unrealized gains and losses on the fund's investments included in fair value are not distributed to fund participants. No income from this fund was assigned to another fund by the custodial agent during 2006 and 2005.

Bond, mortgage-backed, asset-backed and equity security transactions are recorded on a trade-date basis, generally three business days prior to the settlement date. However, the number of days between trade and settlement dates for mortgage-backed securities can be up to 30 days or longer, depending on the security. Due from brokers for security sales at December 31, 2006 and 2005 were \$1.0 million and \$0.3 million, respectively. Due to brokers for security purchases at December 31, 2006 and 2005 were \$2.0 thousand and \$1.9 million, respectively.

Custodial Credit Risk for Cash and Cash Equivalents (Deposits)—Custodial credit risk for deposits is the risk that in the event of a bank failure, SAIF will not be able to recover the value of its deposits or collateral securities that are in possession of an outside party.

SAIF's cash and cash equivalents total \$53.3 million and \$40.4 million as of December 31, 2006 and 2005, respectively, and are composed of the following (dollars in thousands):

	2006	2005
Repurchase agreement	\$	\$ 10,800
Cash balances	49,897	25,263
SSgA prime money market fund	<u>3,404</u>	<u>4,313</u>
Total cash and cash equivalents	<u>\$ 53,301</u>	<u>\$ 40,376</u>

The cash balances are on deposit in the Oregon Short Term Fund and in SAIF's custodial bank, State Street Bank and Trust Company ("State Street"). The deposits in the Oregon Short Term Fund are secured by investments held by the Oregon State Treasury's custodian bank in the Treasury's name. The cash held by State Street and the cash in the SSgA Prime Money Market Fund (discussed in Note 2) is exposed to custodial credit risk since it is neither collateralized nor insured, but is backed by the full faith and credit of the custodian bank. There were no repurchase agreements held at December 31, 2006.

Custodial Credit Risk for Investments—Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, SAIF will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. All of SAIF's investments were insured or registered, or were held by the State of Oregon or its agent in the State's name for SAIF, and therefore were not exposed to custodial credit risks.

Interest Rate Risk—Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. SAIF's policy for fixed income investments effective January 1, 2005, provides that a duration target be used to manage interest rate risk. The policy calls for the portfolio duration to be within 20 percent of the benchmark duration. The benchmark duration as of December 31, 2006 was 7.19 years, with an acceptable range of 5.75 to 8.63 years. As of that date, the fixed income portfolio's duration was 7.14 years. The following schedule represents the fixed income investments by maturity date. Expected maturities will differ from contractual maturities, because borrowers may have the right to call or prepay obligations with or without call or prepayment penalties (dollars in thousands).

2006	Less Than 1 Year	1-5 Years	6-10 Years	More Than 10 Years	Fair Value
Investment type bonds:					
U.S. Treasury obligations	\$	\$ 47,179	\$ 46,646	\$ 253,588	\$ 347,413
U.S. Treasury obligations—TIPS		25,077	14,052	40,488	79,617
U.S. Treasury obligations—STRIPS	55			68,731	68,786
U.S. federal agency mortgage securities	93,684	243,281	141,316	126,723	605,004
U.S. federal agency debt	25,763	20,615		51,757	98,135
Corporate bonds	47,900	180,726	342,356	511,932	1,082,914
Municipal bonds			1,381	6,902	8,283
Collateralized mortgage obligations	22,683	56,854	77,154	37,518	194,209
Asset backed securities	23,824	36,144	8,238	968	69,174
International debt securities	12,042	41,952	47,436	173,397	274,827
Total bonds	<u>\$ 225,951</u>	<u>\$ 651,828</u>	<u>\$ 678,579</u>	<u>\$ 1,272,004</u>	<u>\$ 2,828,362</u>
Equity securities:					
Domestic equity securities					\$ 290
Russell 3000 pooled equity fund					<u>573,040</u>
Total equity securities					<u>573,330</u>
Other invested assets					<u>366</u>
Mortgage loans on real estate					<u>62</u>
Total investments					<u>\$ 3,402,120</u>

2005	Less Than 1 Year	1-5 Years	6-10 Years	More Than 10 Years	Fair Value
Investment type bonds:					
U.S. Treasury obligations	\$ 7,948	\$ 110,733	\$ 1,842	\$ 219,895	\$ 340,418
U.S. Treasury obligations—TIPS		18,904	72,714	27,478	119,096
U.S. Treasury obligations—STRIPS	84	53		16,421	16,558
U.S. federal agency mortgage securities	135,158	274,509	116,138	169,614	695,419
U.S. federal agency debt	38,451	66,685		69,333	174,469
Corporate bonds	37,606	157,457	265,172	312,197	772,432
Municipal bonds			1,415	7,121	8,536
Collateralized mortgage obligations	20,987	80,383	69,136	12,572	183,078
Asset backed securities	21,712	42,803	13,986	3,975	82,476
International debt securities	4,863	31,120	68,786	159,831	264,600
Total bonds	<u>\$ 266,809</u>	<u>\$ 782,647</u>	<u>\$ 609,189</u>	<u>\$ 998,437</u>	<u>\$ 2,657,082</u>
Equity securities:					
Domestic equity securities					\$ 542
Russell 3000 pooled equity fund					495,679
Total equity securities					<u>496,221</u>
Other invested assets					<u>349</u>
Mortgage loans on real estate					<u>115</u>
Total investments					<u>\$ 3,153,767</u>

Credit Risk—Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. SAIF's credit risk policy is to maintain a well-diversified investment portfolio. Fixed income holdings shall be the largest component of the portfolio. SAIF maintains an overall fixed income portfolio quality of at least "AA-" or higher. Additionally, the portfolio should be adequately diversified to minimize various risks.

The majority of SAIF debt investments as of December 31, 2006 and 2005 were rated by Moody's and Standard & Poor's which are nationally recognized statistical rating organizations. The following schedule represents the ratings as of December 31, 2006 and 2005 using the Standard & Poor's rating scale (dollars in thousands).

Quality Ratings	Investment Type				Total Investments
	Bonds	Equity Securities	Other Invested Assets	Mortgage Loans on Real Estate	
AAA	\$ 1,384,428	\$	\$	\$	\$ 1,384,428
AA	124,417				124,417
A	490,819				490,819
BBB	556,564				556,564
BB	70,205				70,205
B	57,875				57,875
CCC	7,260				7,260
Unrated	136,794	573,330	366	62	710,552
Fair Value	<u>\$ 2,828,362</u>	<u>\$ 573,330</u>	<u>\$ 366</u>	<u>\$ 62</u>	<u>\$ 3,402,120</u>

2005

Quality Ratings	Investment Type				Total Investments
	Bonds	Equity Securities	Other Invested Assets	Mortgage Loans on Real Estate	
AAA	\$ 1,573,748	\$	\$	\$	\$ 1,573,748
AA	55,850				55,850
A	404,456				404,456
BBB	415,453				415,453
BB	99,152				99,152
B	27,415				27,415
CCC	2,646				2,646
Unrated	<u>78,362</u>	<u>496,221</u>	<u>349</u>	<u>115</u>	<u>575,047</u>
Fair Value	<u>\$ 2,657,082</u>	<u>\$ 496,221</u>	<u>\$ 349</u>	<u>\$ 115</u>	<u>\$ 3,153,767</u>

Concentration of Credit Risk—Concentration of credit risk is the risk of loss attributed to the magnitude of a government’s investment in a single issuer. SAIF’s investment policy places a limit on the amount that may be invested in any one issuer. The following specific limitations reflect, in part, the Oregon Investment Council’s current investment philosophy regarding diversification.

- No fixed income investment in any one issue shall be in excess of 5 percent of the outstanding fixed income obligations of the issuer.
- Not more than 3 percent of the total market value of the SAIF fixed income portfolio shall be invested in fixed income securities of any one issuer, except U.S. government and agency obligations (no limit) and private mortgage-backed and asset-backed securities which shall be limited to 10 percent per issuer.
- Obligations of other national governments are limited to 10 percent per issuer.

The amortized cost and fair value of investments at December 31, 2006 and 2005 are as follows (dollars in thousands):

2006	Cost or Amortized Cost	Gross Unrealized Gains	Gross Unrealized Losses	Fair Value
Bonds:				
U.S. Treasury obligations	\$ 346,723	\$ 3,658	\$ (2,968)	\$ 347,413
U.S. Treasury obligations—TIPS	82,093	119	(2,595)	79,617
U.S. Treasury obligations—STRIPS	65,583	3,228	(25)	68,786
U.S. federal agency mortgage securities	614,752	1,182	(10,930)	605,004
U.S. federal agency debt	98,377	384	(626)	98,135
Corporate bonds	1,077,710	21,736	(16,532)	1,082,914
Municipal bonds	8,294	58	(69)	8,283
Collateralized mortgage obligations	196,779	508	(3,078)	194,209
Asset backed securities	69,429	221	(476)	69,174
International debt securities	<u>266,609</u>	<u>11,047</u>	<u>(2,829)</u>	<u>274,827</u>
Total bonds	<u>2,826,349</u>	<u>42,141</u>	<u>(40,128)</u>	<u>2,828,362</u>
Equity securities:				
Domestic equity securities	1,310	1	(1,021)	290
Russell 3000 pooled equity fund	<u>419,766</u>	<u>153,274</u>		<u>573,040</u>
Total equity securities	<u>421,076</u>	<u>153,275</u>	<u>(1,021)</u>	<u>573,330</u>
Other invested assets	<u>1,040</u>		<u>(674)</u>	<u>366</u>
Mortgage loans on real estate	<u>62</u>			<u>62</u>
Total investments	<u>\$ 3,248,527</u>	<u>\$ 195,416</u>	<u>\$ (41,823)</u>	<u>\$ 3,402,120</u>

2005	Cost or Amortized Cost	Gross Unrealized Gains	Gross Unrealized Losses	Fair Value
Bonds:				
U.S. Treasury obligations	\$ 335,285	\$ 5,791	\$ (658)	\$ 340,418
U.S. Treasury obligations—TIPS	120,542	422	(1,868)	119,096
U.S. Treasury obligations—STRIPS	15,874	686	(2)	16,558
U.S. federal agency mortgage securities	702,378	3,209	(10,168)	695,419
U.S. federal agency debt	174,656	1,615	(1,802)	174,469
Corporate bonds	760,824	22,166	(10,558)	772,432
Municipal bonds	8,311	235	(10)	8,536
Collateralized mortgage obligations	185,181	863	(2,965)	183,079
Asset backed securities	82,893	385	(803)	82,475
International debt securities	<u>250,043</u>	<u>16,012</u>	<u>(1,455)</u>	<u>264,600</u>
Total bonds	<u>2,635,987</u>	<u>51,384</u>	<u>(30,289)</u>	<u>2,657,082</u>
Equity securities:				
Domestic equity securities	1,310		(768)	542
Russell 3000 pooled equity fund	<u>420,546</u>	<u>75,133</u>		<u>495,679</u>
Total equity securities	<u>421,856</u>	<u>75,133</u>	<u>(768)</u>	<u>496,221</u>
Other invested assets	<u>1,040</u>		<u>(691)</u>	<u>349</u>
Mortgage loans on real estate	<u>115</u>			<u>115</u>
Total investments	<u>\$ 3,058,998</u>	<u>\$ 126,517</u>	<u>\$ (31,748)</u>	<u>\$ 3,153,767</u>

Net investment income is comprised of the following for the years ended December 31, 2006 and 2005 (dollars in thousands):

	2006	2005
Interest income	\$ 180,579	\$ 151,438
Change in fair value	58,824	(27,420)
Net realized gains	<u>7,497</u>	<u>15,777</u>
Investment income	246,900	139,795
Less investment expense	<u>(38,658)</u>	<u>(25,425)</u>
Net investment income	<u>\$ 208,242</u>	<u>\$ 114,370</u>

Net realized gains and losses on sales of investments, which are included in net investment income, for the years ended December 31, 2006 and 2005 consist of the following (dollars in thousands):

2006	Gains	Losses	Net
Bonds	\$ 27,114	\$ (19,771)	\$ 7,343
Equity securities	116	(5)	111
Other invested assets	<u>43</u>	<u> </u>	<u>43</u>
Total	<u>\$ 27,273</u>	<u>\$ (19,776)</u>	<u>\$ 7,497</u>
2005	Gains	Losses	Net
Bonds	\$ 35,212	\$ (24,679)	\$ 10,533
Equity securities	6,492	(1,262)	5,230
Other invested assets	<u>14</u>	<u> </u>	<u>14</u>
Total	<u>\$ 41,718</u>	<u>\$ (25,941)</u>	<u>\$ 15,777</u>

Proceeds from the sales of investments in debt securities for the years ended December 31, 2006 and 2005 were \$2.0 billion and \$4.7 billion, respectively.

Securities with an amortized cost of \$15.2 million and \$3.7 million at December 31, 2006 and 2005, respectively, were on deposit with the Federal Reserve as required by the U.S. Department of Labor under the Longshore and Harbor Workers' Compensation Act. In addition, securities with an amortized cost of \$400 thousand and \$100 thousand at December 31, 2006 and 2005, respectively, were on deposit at US Bank as required by the DCBS.

Securities Lending—In accordance with state investment policies, SAIF participates in securities lending transactions. The Oregon State Treasury has, through a Securities Lending Agreement, authorized State Street Bank and Trust Company ("State Street") to lend SAIF's securities to broker-dealers and banks pursuant to a form of loan agreement. Both SAIF and the borrowers maintain the right to terminate all securities lending transactions on demand. There have been no significant violations of the provisions of securities lending agreements.

During 2006 and 2005, State Street loaned SAIF's fixed income and equity securities and received as collateral U.S. dollar-denominated cash. Borrowers were required to deliver cash collateral for each loan equal to at least 102 percent of the fair value of the loaned security, or 105 percent in the case of international equity securities. SAIF did not impose any restrictions on the amount of the loans State Street made on its behalf. SAIF was fully indemnified by State Street against losses due to borrower default, and there were no losses during the year from the failure of borrowers to return loaned securities.

State Street is authorized by the Securities Lending Agreement to invest cash collateral received for securities on loan in the State Street Bank and Trust Company Oregon Short-Term Investment Fund (the "Fund"). The fair value of SAIF's position in this fund is not the same as the value of the Fund's shares, because unrealized gains and losses on the Fund's investments included in its fair value are not distributed to fund participants. At December 31, 2006 and 2005, the Fund had an average-weighted maturity of 279 days

and 214 days, respectively. On December 31, 2006 and 2005, SAIF had no credit risk exposure to borrowers. The collateral held and the fair value including accrued income of the SAIF securities on loan at December 31, 2006 were \$648.2 million and \$635.1 million, and at December 31, 2005 they were \$684.2 million and \$670.5 million. For 2006 and 2005, security lending income was \$33.0 million and \$21.6 million and security lending expense was \$31.7 million and \$20.3 million, respectively.

4. RESERVE FOR LOSS AND LOSS ADJUSTMENT EXPENSES

SAIF has established a reserve for both reported and unreported insured events, which includes estimates of future payments of losses and related loss adjustment expenses. In estimating the reserve for loss and loss adjustment expenses, SAIF considers prior experience, industry information, currently recognized trends affecting data specific to SAIF, and other factors relating to workers' compensation insurance underwritten by SAIF.

The following table provides a reconciliation of the beginning and ending reserve for loss and loss adjustment expenses (dollars in thousands):

	2006	2005
Gross reserve for loss and loss adjustment expenses—beginning of year	\$ 2,647,997	\$ 2,625,435
Less reinsurance recoverable—beginning of year	<u>(59,992)</u>	<u>(79,342)</u>
Net reserve for loss and loss adjustment expenses—beginning of year	<u>2,588,005</u>	<u>2,546,093</u>
Incurred losses:		
Provision for insured events of the current year	516,726	472,049
Provision for insured events of the prior year	<u>(108,872)</u>	<u>(129,576)</u>
Total incurred losses	<u>407,854</u>	<u>342,473</u>
Loss payments attributable to:		
Insured events of the current year	106,452	101,102
Insured events of the prior year	<u>203,006</u>	<u>199,459</u>
Total payments	<u>309,458</u>	<u>300,561</u>
Net reserve for loss and loss adjustment expenses—end of year	2,686,401	2,588,005
Plus reinsurance recoverable—end of year	<u>57,647</u>	<u>59,992</u>
Gross reserve for loss and loss adjustment expenses—end of year	<u>\$ 2,744,048</u>	<u>\$ 2,647,997</u>

Loss reserves increased primarily due to growth in SAIF's book of business as both the number of policyholders and premium amount grew during the year. There was favorable loss reserve development for the prior accident years which is attributed to a number of factors. Medical cost escalation for 2006 was lower than expected, and the explicit assumption for medical cost escalation for the next three years was also lowered to recognize the current short-term trend. Based on historical evidence, the assumption for the number of permanent total disability claims, the most costly claims, was lowered to recognize current trends. The favorable loss adjustment expense (LAE) development was largely attributed to lowering the future salary and benefit assumption to reflect a change in the escalation rate, and the fact that LAE payments were lower than expected in 2006.

The favorable prior year loss reserve development for 2005 was the result of changing the future medical cost escalation rate assumption.

Anticipated salvage and subrogation of \$21.1 million and \$22.3 million is included as a reduction of the reserve for losses at December 31, 2006 and 2005, respectively.

5. REINSURANCE

In the ordinary course of business, SAIF cedes premiums for purposes of risk diversification and limiting maximum loss exposure from catastrophic events through contractual agreements with reinsurers. If such assuming reinsurers are unable to meet the obligations assumed under these reinsurance agreements, SAIF would be liable to pay the obligation. To minimize its exposure to significant losses from reinsurer insolvencies, SAIF evaluates the financial condition of its reinsurers and monitors concentration of credit risk.

SAIF maintains reinsurance protection providing limits of \$60 million excess of \$40 million per occurrence with a \$5 million maximum on any one life and a \$120 million aggregate limit. This reinsurance protection excludes coverage for nuclear, biological, chemical, or radiological events in some or all instances. During 2006, SAIF had reinsurance protection for 90 percent of losses in excess of 17.5 percent of 2005 direct earned premium for acts of foreign terrorism through the Federal Terrorism Reinsurance Act.

The following amounts have been deducted (added) in the accompanying financial statements as a result of reinsurance ceded for 2006 and 2005 (dollars in thousands):

	2006	2005
Reserve for loss and loss adjustment expenses	\$ 57,647	\$ 59,992
Premiums written and earned	1,423	2,306
Loss and loss adjustment expenses incurred	204	(19,018)

SAIF is authorized to write business on behalf of the Oregon Workers' Compensation Insurance Plan (the "Plan"), administered by the National Council on Compensation Insurance through the National Workers' Compensation Reinsurance Pool ("NWCRP"). The Plan provides a guaranteed source of workers' compensation insurance for employers unable to obtain coverage because of unstable financial condition, poor loss experience, or the inherently dangerous nature of the work. SAIF cedes such business to the Plan. In addition, SAIF is required to assume its share of premiums and losses from the Plan based on voluntary market share.

The following amounts are included in the accompanying financial statements as a result of participation in the Plan in 2006 and 2005 (dollars in thousands):

	2006	2005
Assumed:		
Reserve for loss and loss adjustment expenses	\$ 71,341	\$ 75,180
Unearned premiums	7,630	3,174
Premiums written	34,644	33,494
Premiums earned	30,188	33,040
Loss and loss adjustment expenses incurred	13,711	21,629
Ceded:		
Reserve for loss and loss adjustment expenses	\$ 97,055	\$ 89,025
Unearned premiums	11,334	3,817
Premiums written	29,944	29,690
Premiums earned	29,299	29,330
Loss and loss adjustment expenses incurred	22,311	14,762

6. LEASE COMMITMENTS

SAIF leases office space in several locations under non-cancelable operating leases expiring during various years through 2011. Lease expense was \$649 thousand and \$616 thousand for the years ended December 31, 2006 and 2005, respectively.

SAIF's future minimum lease payments under operating leases at December 31, 2006 are as follows (dollars in thousands):

2007	\$ 647
2008	515
2009	493
2010	503
2011	<u>16</u>
Total minimum payments	<u>\$ 2,174</u>

Certain rental commitments have renewal options extending through the year 2018. Some of these renewals are subject to adjustments in future periods. Total minimum lease payments have not been reduced by minimum sublease rentals of approximately \$518 thousand and \$831 thousand on leases due in the future under non-cancelable subleases as of December 31, 2006 and 2005, respectively.

7. RISK MANAGEMENT

The State of Oregon administers property and casualty insurance programs covering state government agencies through its Insurance Fund. The Insurance Fund services claims for: direct physical loss or damage to state property; tort liability claims brought against the state, its officers, employees, or agents; workers' compensation; and employees, elected officials, and members of commissions and boards for honesty and faithful performance. The Insurance Fund is backed by a commercial excess property policy with limits of \$400 million and a blanket commercial excess bond with limits of \$10 million.

SAIF participates in the Insurance Fund. The cost of servicing insurance claims and payments is covered by charging an assessment to each state entity based on its share of services provided in a prior period. The total statewide assessment of each coverage is based on independent biennial actuarial forecasts and administrative expenses, less any

available fund balance from the prior biennium. Assessments were \$248 thousand for the years ended December 31, 2006 and 2005.

8. CONTINGENCIES

SAIF has entered into structured settlements wherein SAIF has purchased annuities of which the claimant is payee, but for which SAIF is contingently liable. The amount of the contingent liability is the amount of the liability due to the various claimants that has been offset by the purchase of the annuity. Contingent liabilities arising from these settlements were \$6.9 million and \$7.0 million at December 31, 2006 and 2005, respectively.

During the normal course of business, SAIF becomes involved in litigation arising out of matters incident to the conduct of its insurance operations. SAIF is represented in these actions by the Oregon Department of Justice. Some of these potential liabilities become actual liabilities when one or more future events occur or fail to occur. To the extent that the future event is likely to occur or fail to occur, and a reasonable estimate of the loss can be made, an estimated liability would be accrued and an expense recorded on SAIF's financial statements. As of December 31, 2006 SAIF has recorded a contingent liability of \$1.2 million recorded as 'Other noncurrent liabilities' based on a legal assessment of potential liability. The disposition of this contingency is dependent upon the final court ruling. In the opinion of management, based upon information furnished by counsel, the ultimate disposition of any remaining contingencies will not have a material adverse effect on SAIF's financial position or results of operation.

9. DEFERRED COMPENSATION PLAN

A deferred compensation plan was authorized under Internal Revenue Code Section 457(b) and ORS 243.400 to 243.495. The plan is a benefit available to all SAIF employees wherein they may execute an individual agreement with SAIF to defer a portion of their current income until future years so as to shelter such funds from federal and state taxation until withdrawal. Participants cannot receive the funds until certain circumstances are met. Funds withheld from employees and remitted to the plan have been invested with various financial institutions and insurance companies. Plan assets are held in a custodial account or an annuity contract by the plan provider for the exclusive benefit of the participants or beneficiary. Participants' rights under the plan are equal to the fair market value of the deferred account for each participant.

10. RETIREMENT PLAN

The majority of SAIF's employees participate in the Oregon Public Employees' Retirement System ("PERS"), a cost-sharing multiple-employer defined benefit pension plan. The PERS Board of Trustees under the guidelines of ORS Chapter 238 administers PERS. The PERS retirement allowance, payable monthly for life, may be selected from thirteen retirement benefit options. Options include survivorship benefits and lump-sum refunds. The basic benefit formula is 1.67 percent of a member's final average salary multiplied by the member's number of years of service. Benefits may also be calculated under either a money match or an annuity-plus-pension computation if a greater benefit results. PERS also provides death and disability benefits. A copy of the Oregon Public Employees' Retirement System annual financial report may be obtained from PERS, Fiscal Services, 11410 SW 68th Parkway, Tigard, Oregon 97223.

Beginning January 1, 2004, all covered employees are required by state statute to contribute 6.0 percent of their salary to the Individual Account Program (a defined

contribution plan). Current law permits employers to pay employees' contributions to PERS, which SAIF has elected to do. Additionally, SAIF is required by statute to contribute a percentage of each covered employee's salary to fund the PERS program. As of December 31, 2006, the rate was 8.69 percent. Rates are subject to change as a result of subsequent actuarial valuations.

SAIF employees hired after August 29, 2003, participate in the Oregon Public Service Retirement Plan ("OPSRP") after completing six months of service. OPSRP is a hybrid pension plan administered by the PERS Board of Trustees under the guidelines of ORS Chapter 238A with two components: the Pension Program (defined benefit) and the Individual Account Program (defined contribution). SAIF currently contributes 4.43 percent of each covered employee's salary to the Pension Program and 6.0 percent to the Individual Account Program. Rates are subject to change as a result of subsequent actuarial valuations.

The retirement system does not make separate measurements of assets and pension benefit obligation for individual employers. Therefore, the present value of accrued benefits, the amount of vested benefits, and the fair value and market value of the plan assets as of the most recent actuarial valuation date is not available.

SAIF participates, along with other State of Oregon agencies, in paying the debt service for bonds issued in October 2003 to reduce an unfunded PERS liability. The bonds are scheduled to mature 25 years after the date of issuance. Currently, the repayment rate is 6.2 percent of payroll each month. The payment rate is recalculated each state fiscal biennium. SAIF paid \$3.0 million for the years ended December 31, 2006 and 2005.

The amounts contributed by SAIF for all plans for the years ended December 31, 2006, 2005, and 2004 were \$9.9 million, \$8.8 million, and \$6.8 million, respectively. SAIF employer contributions for the years ended December 31, 2006, 2005, and 2004 were \$7.0 million, \$6.1 million, and \$4.2 million, respectively, which are equal to the required contributions for the year. Employee contributions paid by SAIF for the years ended December 31, 2006, 2005, and 2004 were \$2.9 million, \$2.7 million, and \$2.6 million, respectively. In accordance with GASB Statement No. 27, no pension liability was recorded at December 31, 2006 and 2005.

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