

Report No. 2007-10

April 2, 2007



Charles A. Hibner, Director, Audits Division

Bill Bradbury, Secretary of State

Secretary of State Audit Report

Enterprise Funds of the
State of Oregon

**Oregon Economic and Community
Development Department**

Special Public Works Fund and Water Fund

For the Fiscal Year Ended June 30, 2006

Office of the Secretary of State

Bill Bradbury
Secretary of State

Jean Straight
Deputy Secretary of State



Audits Division

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The Honorable Ted Kulongoski
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This report presents the results of our annual audit of the Oregon Economic and Community Development Department's (department) Special Public Works Fund and Water Fund.

As required by auditing standards, we performed the audit to obtain reasonable assurance about whether the financial statements and accompanying notes have been presented fairly by management. Our Independent Auditor's Report and the financial statements for the fiscal year ended June 30, 2006, are included in the Financial Section of this report. We concluded that the financial statements are fairly presented in accordance with accounting principles generally accepted in the United States of America.

Auditing standards also require us to review internal control and compliance with applicable laws and regulations, contracts, and grant agreements relating to the Special Public Works Fund and the Water Fund. Our report on the results of those reviews is included in the Other Reports section of this report. We noted no instances of noncompliance that are required to be reported under *Government Auditing Standards*. Similarly, we did not note any material weaknesses in internal control over financial reporting.

We appreciated the cooperation and assistance of the department's management and staff during the course of our audit.

OREGON AUDITS DIVISION

Charles A. Hibner, CPA
Director

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FINANCIAL SECTION

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INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the Oregon Economic and Community Development Department (department), Special Public Works Fund and Water Fund, enterprise funds of the State of Oregon, as of and for the year ended June 30, 2006, as listed in the table of contents. These financial statements are the responsibility of the department's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the department's internal control over financial reporting relating to the Special Public Works Fund and Water Fund. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As discussed in Note 1, the financial statements of the Special Public Works Fund and Water Fund, are intended to present the financial position, and the changes in financial position and cash flows that are attributable to the transactions of these funds. They do not purport to, and do not, present fairly the financial position of the department or the State of Oregon as of June 30, 2006, the changes in their financial position and their cash flows for the year then

ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Special Public Works Fund and Water Fund as of June 30, 2006, and the respective changes in financial position and cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 28, 2007, on our consideration of the department's internal control over financial reporting and on our tests of compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters relating to the Special Public Works Fund and Water Fund. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit. That report is separately presented in the Other Reports section as listed in the table of contents.

OREGON AUDITS DIVISION

Bill Bradbury
Secretary of State

March 28, 2007

STATE OF OREGON
OREGON ECONOMIC AND COMMUNITY DEVELOPMENT DEPARTMENT
SPECIAL PUBLIC WORKS FUND AND WATER FUND
ENTERPRISE FUNDS
BALANCE SHEET
JUNE 30, 2006

	SPWF	WF	TOTAL
Assets			
Current Assets:			
Cash and Cash Equivalents	\$ 33,145,354	\$ 27,983,032	\$ 61,128,386
Interest Receivable	5,902,178	2,249,600	8,151,778
Due from Other Funds	40,120	19,769	59,889
Total Current Assets	39,087,652	30,252,401	69,340,053
Noncurrent Assets:			
Cash and Cash Equivalents – Restricted	12,166,896	2,236,966	14,403,862
Investments – Restricted	2,227,744	863,214	3,090,958
Deferred Charges	1,469,806	751,588	2,221,394
Advances to Other Funds		100,000	100,000
Loans Receivable	243,281,805	87,784,040	331,065,845
Total Noncurrent Assets	259,146,251	91,735,808	350,882,059
Total Assets	\$ 298,233,903	\$ 121,988,209	\$ 420,222,112
Liabilities and Net Assets			
Current Liabilities:			
Accounts Payable	\$ 69,991	\$ 8,092	\$ 78,083
Interest Payable – Bonds	2,793,372	1,513,807	4,307,179
Due to Other Governments	113,378	20,000	133,378
Bonds Payable	6,055,000	3,160,000	9,215,000
Claims and Judgments Payable	5,892	4,638	10,530
Trust Funds Payable	1,020,983	79,325	1,100,308
Compensated Absences Payable	50,646	14,961	65,607
Total Current Liabilities	10,109,262	4,800,823	14,910,085
Noncurrent Liabilities:			
Bonds Payable	107,667,009	59,070,709	166,737,718
Trust Funds Payable	196,898	218,285	415,183
Compensated Absences Payable	16,882	4,987	21,869
Total Noncurrent Liabilities	107,880,789	59,293,981	167,174,770
Total Liabilities	117,990,051	64,094,804	182,084,855
Net Assets:			
Restricted for Debt Service	2,112,047	875,476	2,987,523
Restricted for Infrastructure Projects	8,261,922	596,677	8,858,599
Unrestricted	169,869,883	56,421,252	226,291,135
Total Net Assets	180,243,852	57,893,405	238,137,257
Total Liabilities and Net Assets	\$ 298,233,903	\$ 121,988,209	\$ 420,222,112

The accompanying notes are an integral part of the financial statements.

STATE OF OREGON
OREGON ECONOMIC AND COMMUNITY DEVELOPMENT DEPARTMENT
SPECIAL PUBLIC WORKS FUND AND WATER FUND
ENTERPRISE FUNDS
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS
FOR THE FISCAL YEAR ENDED JUNE 30, 2006

	<u>SPWF</u>	<u>WF</u>	<u>TOTAL</u>
Operating Revenues:			
Loan Interest Income	\$ 10,315,571	\$ 4,350,393	\$ 14,665,964
Interest Income on Cash and Cash Equivalents	2,728,908	1,164,975	3,893,883
Investment Income	190,732	75,573	266,305
Net Change in the Fair Value of Investments	1,515	(134)	1,381
Other Income	13,680	56	13,736
Total Operating Revenues	<u>13,250,406</u>	<u>5,590,863</u>	<u>18,841,269</u>
Operating Expenses:			
Salaries and Wages	1,181,820	354,738	1,536,558
Services and Supplies	630,481	178,598	809,079
Special Payments – Grants	2,853,155	529,549	3,382,704
Debt Service	5,923,161	3,171,892	9,095,053
Total Operating Expenses	<u>10,588,617</u>	<u>4,234,777</u>	<u>14,823,394</u>
Operating Income (Loss)	2,661,789	1,356,086	4,017,875
Transfers from Other Funds, Lottery Bond Proceeds	10,456,029	–	10,456,029
Transfers from (to) Other Funds	–	(2,911,660)	(2,911,660)
Change in Net Assets	<u>13,117,818</u>	<u>(1,555,574)</u>	<u>11,562,244</u>
Net Assets – Beginning	<u>167,126,034</u>	<u>59,448,979</u>	<u>226,575,013</u>
Net Assets - Ending	<u>\$ 180,243,852</u>	<u>\$ 57,893,405</u>	<u>\$ 238,137,257</u>

The accompanying notes are an integral part of the financial statements.

STATE OF OREGON
OREGON ECONOMIC AND COMMUNITY DEVELOPMENT DEPARTMENT
SPECIAL PUBLIC WORKS FUND AND WATER FUND
ENTERPRISE FUNDS
STATEMENT OF CASH FLOWS
FOR THE FISCAL YEAR ENDED JUNE 30, 2006

	<u>SPWF</u>		<u>WF</u>		<u>TOTAL</u>
Cash Flows From Operating Activities:					
Loan Principal Repayments	\$ 11,198,906	\$	4,163,094	\$	15,362,000
Loan Interest Received	9,397,065		4,363,261		13,760,326
Payments to Employees for Services	(1,186,707)		(371,141)		(1,557,848)
Payments to Suppliers	(572,329)		(174,910)		(747,239)
Grants Made	(3,108,608)		(587,083)		(3,695,691)
Loans Made	(76,608,893)		(6,482,253)		(83,091,146)
Other Receipts (Payments)	70,315		(829,715)		(759,400)
Net Cash Provided (Used) in Operating Activities	<u>(60,810,251)</u>		<u>81,253</u>		<u>(60,728,998)</u>
Cash Flows from Noncapital Financing Activities:					
Principal Payments on Bonds	(7,585,000)		(2,995,000)		(10,580,000)
Interest Payments on Bonds	(5,968,412)		(3,181,968)		(9,150,380)
Transfers from Other Funds	10,456,029		-		10,456,029
Transfers to Other Funds	-		(2,911,660)		(2,911,660)
Net Cash Provided (Used) in Noncapital Financing Activities	<u>(3,097,383)</u>		<u>(9,088,628)</u>		<u>(12,186,011)</u>
Cash Flows From Investing Activities:					
Purchases of Investments	(10,672,358)		(2,471,783)		(13,144,141)
Proceeds from Sales and Maturities of Investments	11,544,586		2,644,395		14,188,981
Interest on Investments and Cash Balances	2,916,841		1,236,903		4,153,744
Net Cash Provided (Used) in Investing Activities	<u>3,789,069</u>		<u>1,409,515</u>		<u>5,198,584</u>
Net Increase (Decrease) in Cash and Cash Equivalents	(60,118,565)		(7,597,860)		(67,716,425)
Cash and Cash Equivalents – Beginning	105,430,815		37,817,858		143,248,673
Cash and Cash Equivalents – Ending	<u>\$ 45,312,250</u>	\$	<u>30,219,998</u>	\$	<u>75,532,248</u>

The accompanying notes are an integral part of the financial statements.

STATE OF OREGON
OREGON ECONOMIC AND COMMUNITY DEVELOPMENT DEPARTMENT
SPECIAL PUBLIC WORKS FUND AND WATER FUND
ENTERPRISE FUNDS
STATEMENT OF CASH FLOWS
FOR THE FISCAL YEAR ENDED JUNE 30, 2006

Reconciliation of operating income to net cash provided (used) by operating activities:

Operating Income (Loss)	\$	2,661,789	\$	1,356,086	\$	4,017,875
Adjustments to Reconcile Operating Income to Net Cash Provided:						
Amortization of Bond Issuance Costs		115,589		54,872		170,461
Amortization of Bond Premium and Discount		58,986		23,033		82,019
Interest Income Reported as Operating Revenue		(2,921,155)		(1,240,414)		(4,161,569)
Interest Payments Reported as Operating Expense		5,748,586		3,093,988		8,842,574
Net Changes in Assets and Liabilities:						
Accounts and Interest Receivable		(918,506)		12,868		(905,638)
Due from Other Funds		168		183		351
Loans Receivable		(65,409,987)		(2,319,159)		(67,729,146)
Accounts Payable		51,321		(17,700)		33,621
Due to Other Governments		(255,453)		(57,534)		(312,987)
Claims and Judgments Payable		5,892		4,638		10,530
Trust Funds Payable		56,635		(829,771)		(773,136)
Compensated Absences Payable		(4,116)		163		(3,953)
Total Adjustments		<u>(63,472,040)</u>		<u>(1,274,833)</u>		<u>(64,746,873)</u>
Net Cash Provided (Used) by Operating Activities	\$	<u>(60,810,251)</u>	\$	<u>81,253</u>	\$	<u>(60,728,998)</u>

Noncash Investing and Capital and Related Financing Activities:

Net Change in Fair Value of Investments	\$	<u>1,515</u>	\$	<u>1,672</u>	\$	<u>3,187</u>
Total Noncash Investing and Capital and Related Financing Activities	\$	<u>1,515</u>	\$	<u>1,672</u>	\$	<u>3,187</u>

The accompanying notes are an integral part of the financial statements.

STATE OF OREGON
OREGON ECONOMIC AND COMMUNITY DEVELOPMENT DEPARTMENT
SPECIAL PUBLIC WORKS FUND AND WATER FUND
NOTES TO THE FINANCIAL STATEMENTS
JUNE 30, 2006

1. Summary of Significant Accounting Policies

The accompanying financial statements of the Oregon Economic and Community Development Department's Special Public Works Fund (SPWF) and Water Fund (WF) have been prepared in conformity with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB), the Financial Accounting Standards Board (FASB), and the American Institute of Certified Public Accountants (AICPA). The SPWF and WF do not apply FASB pronouncements issued after November 30, 1989, unless GASB amends its pronouncements to specifically adopt FASB pronouncements issued after that date.

a. Reporting Entity

A major focus of the Oregon Economic and Community Development Department (department) is to help communities build and maintain public infrastructure such as sewers, safe drinking water systems and community facilities, and to enhance livability and economic prosperity for Oregon. Good public infrastructure is necessary to support current and future business and jobs. The department achieves these goals, in part, through the programs of the SPWF and the WF. The financial statements report the financial activity of the SPWF and WF. The SPWF and WF are part of the State of Oregon reporting entity and are included in Oregon's comprehensive annual financial report.

The SPWF was created on July 1, 1985, as a program of the Intergovernmental Relations Division of the Executive Department. The program was subsequently transferred to the department on July 1, 1987. The SPWF program operates under the provisions of sections 285B.410 through 285B.482 of the *Oregon Revised Statutes* (ORS). The SPWF program makes loans and grants to cities, counties, port districts and special districts for public infrastructure needed to support industrial and commercial development.

The WF was created in 1993 as a program within the department. The WF program operates under the provisions of sections 285B.560 through 285B.599 of the ORS. The legislation was primarily intended to provide funding to municipalities to assist in the compliance with the Safe Drinking Water Act and the Clean Water Act. As a result, the WF program makes loans and grants to municipalities for the construction and improvement of water and wastewater collection systems in order to provide Oregon residents with safe drinking water and appropriate wastewater disposal.

b. Basis of Presentation

The SPWF and WF are accounted for as Enterprise Funds, a proprietary fund type. Enterprise Funds account for operations that are financed and operated in a manner similar to private business enterprises.

c. Measurement Focus and Basis of Accounting

All proprietary funds are accounted for on a flow of economic resources measurement focus, and are maintained on the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded at the time related liabilities are incurred. All assets and liabilities associated with the operation of the SPWF and WF are included on the balance sheet. Equity is reported as Net Assets. Proprietary fund statements of revenues, expenses, and changes in fund net assets present increases (e.g. revenues) and decreases (e.g. expenses) in net assets.

The SPWF and WF distinguish operating revenues and expenses from non-operating revenues and expenses. All revenue is considered operating revenue, with the exception of transfers from or to other funds. All expenses are considered operating expenses except Gain (Loss) on Disposition of Assets. The SPWF and WF program revenues include interest earned on loans for infrastructure projects, interest earned on cash and cash equivalents in cash accounts, and interest earned on investments. Principal operating expenses include interest paid on Oregon Bond Bank bonds outstanding, salaries and wages, services and supplies, and special payments (infrastructure construction grants). All revenues and expenses not meeting these definitions are reported as non-operating revenues and expenses. The SPWF and WF net all internal activity within program funds.

d. Budgetary Accounting

The Oregon Legislature approves the State of Oregon's budgets on a biennial basis. For each biennium, the Legislature allocates Lottery funds and Lottery bond proceeds to the Oregon Community Development Fund (CDF). The Oregon Economic and Community Development Commission reviews and approves a biennial Allocation Plan that establishes biennial targets for allocation within the CDF, which includes the SPWF and WF programs. The SPWF and WF program expenditures are monitored against approved budgets, quarterly allotments and cash balances. Limitations lapse at the end of the biennium. The Emergency Board of the Legislature approves any necessary increases in budgets during the interim. The SPWF and WF have continuous spending authority under ORS 285B.455 and 285B.563, respectively.

Notes to the Financial Statements (continued)
June 30, 2006

e. Bond Discounts, Premiums and Issuance Costs

Bond discounts, premiums and issuance costs for proprietary fund types are deferred and amortized over the term of the bonds using the bonds outstanding method. Bond discounts are presented as a reduction to the face amount of bonds payable, premiums are presented as an addition to the face amount of bonds payable, and underwriter's discount and issuance costs are presented as deferred charges. The SPWF and WF do not currently have any liability for arbitrage. Governmental units for which the SPWF and WF provide financing are responsible for arbitrage liability incurred on the loans.

f. Cash, Cash Equivalents, and Investments (Includes Restricted)

Cash and cash equivalents consists of cash on hand, equity in pooled cash and short-term investments held by the Oregon State Treasury, and cash and short term investments held by a fiscal agent. Investments are considered to be cash equivalents when the maturity date is within 90 days of the date of the financial statements. Investments classified as cash equivalents are valued at amortized cost. Investments are reported on the financial statements at fair value. Changes in the fair value of investments are recognized as investment income (loss) for the year. The custodial agent determines the fair value of debt and equity securities, using pricing services or prices quoted by one or more independent brokers. (See Note 2.)

g. Receivables

Interest receivable includes interest due on loans to local governments and special districts. Loans Receivable at June 30 consisted of 349 loans totaling \$331,065,845. An allowance for uncollectible accounts was not established because the SPWF and WF programs have not incurred any significant losses. If a significant loss does occur, the charge will be taken in the year of the loss. (See Note 10 – Subsequent Events for loans in default.)

h. Compensated Absences

Employees accrue vacation leave at various accrual rates and may generally be paid for up to a maximum of 250 hours of accrued vacation leave at termination. Accumulated vacation leave for employees is recorded as an expense and a liability of the SPWF and WF as the benefits accrue to the employee. No liability is recorded for accumulated sick pay benefits.

i. Restricted Assets

Restricted assets consists of:

- Cash and investments held by trustees, either as security for or payment of revenue bonds of the SPWF and WF; and

Notes to the Financial Statements (continued)
June 30, 2006

- Cash held by the SPWF and WF, which consists of proceeds from bond sales on behalf of governmental units within the State of Oregon. Since these proceeds, and interest earned thereon, will ultimately be disbursed to the governmental units either as reimbursement for project expenditures or for debt service on the bonds, they are classified as restricted assets.

In the event both restricted and unrestricted assets are available for expenditure, restricted assets would be expended first.

j. Net Assets

Net Assets contains three portions: Restricted for Debt Service, Restricted for Infrastructure Projects and Unrestricted. Restricted for Debt Service is the total funds held by the bond trustee until the bond issue is paid in full. Restricted for Infrastructure Projects is undisbursed proceeds of Oregon Bond Bank sales, which are restricted for specific loans. The department last used Debt Service Reserve funds with the 1996A issue; all subsequent bond issues have been insured.

2. Cash, Cash Equivalents, and Investments

Deposits: As of June 30, 2006, the book balance of cash and cash equivalents was \$75,532,248. Monies held in demand accounts with the State Treasurer and amounts invested in the Oregon Short Term Fund totaled \$71,070,018. State Treasurer demand deposit accounts and time certificates of deposit of the Short-Term Fund held in the state banks are insured or collateralized in excess of FDIC coverage for a minimum of 25 percent in accordance with statute. Securities held in the Short-Term Fund are held by the Treasury's agent in the name of the State of Oregon. They consist of 49 percent in government securities and 51 percent in certificates of deposit, banker's acceptances, and other short-term commercial paper. Earnings on the Short-Term Fund are allocated on daily balances.

The balance of money market accounts held by the Bank of New York (Oregon Bond Bank trustees) as agents for the department totaled \$4,462,230. The funds held by the Bond Trustee are not held in the department's name. They are backed by the faith and credit of the Bank of New York, and are insured up to \$100,000 per bondholder for registered bonds. The remaining funds are neither insured, nor collateralized and are thus exposed to custodial credit risk. OECDD does not have a deposit policy concerning custodial credit risk.

Investments: The Bond Indentures authorize the department to invest in direct obligations of, or obligations guaranteed by, the United States of America: bonds, debentures, notes, participation certificates, or other similar obligations issued by specified Federal Agencies; and direct and general obligations of, or guaranteed by, the State: investments agreements, secured or unsecured, with any institution whose debt securities are rated at least equal to the then existing rating on the bonds by the rating agencies; and deposit on interest-bearing demand deposits, or certificates of

Notes to the Financial Statements (continued)
June 30, 2006

deposit secured by obligations described above. These are permissible investments under State statute.

Custodial Risk: Investments consisting of \$3,090,958 in explicitly guaranteed U.S. government securities were held by the Trust Department of the Bank of New York (Bond Trustees) as the department's custodial agent and were not registered in the department's name or insured. OECD does not have an investment policy concerning Custodial Credit Risk

Interest Rate Risk: Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Interest rate risk has been limited due to all of the securities maturing in less than one year. OECD does not have an investment policy concerning Interest Rate Risk.

3. Bonds Issued and Outstanding:

As of June 30, 2006, Oregon Bond Bank bonds totaling \$176,180,000 are outstanding. Bonds Payable reported on the balance sheet are recorded net of original issue discounts and premiums. Bond discounts of \$237,765 and bond premiums of \$10,483 are included in Bonds Payable as of June 30, 2006. The following table summarizes the changes in bonds outstanding during fiscal year 2006.

Oregon Bond Bank Revenue Bonds									
Series Issued	Due Dates	Interest Range		Amount Issued	Bonds Outstanding				Due Within One Year
		From	To		Beginning Balance	Increases	Decreases	Ending Balance	
1993 Series A	1994-2013	2.80%	5.50%	21,610,000	6,730,000		2,210,000	4,520,000	1,180,000
1993 Series B	1998-2013	5.75%	7.75%	955,000	535,000		50,000	485,000	55,000
1993 Series C	1995-2014	3.20%	5.38%	11,815,000	755,000		75,000	680,000	80,000
1994 Series A	1996-2015	5.00%	6.00%	5,690,000	3,445,000		425,000	3,020,000	265,000
1995 Series A	1997-2016	3.90%	5.75%	4,755,000	980,000		595,000	385,000	30,000
1996 Series A	1998-2017	4.10%	5.50%	6,000,000	2,995,000		190,000	2,805,000	195,000
1996 Series One	1997-2016	3.50%	5.50%	10,665,000	6,725,000		470,000	6,255,000	495,000
1996 Series Two	2000-2016	4.20%	5.50%	2,400,000	1,760,000		125,000	1,635,000	130,000
1997 Series A	1999-2018	3.95%	5.10%	10,520,000	8,105,000		455,000	7,650,000	460,000
1998 Series A	1999-2023	4.25%	5.00%	6,000,000	4,835,000		220,000	4,615,000	230,000
1998 Series B	1999-2015	4.10%	4.75%	6,105,000	4,985,000		410,000	4,575,000	425,000
1999 Series A	2000-2024	4.25%	5.25%	7,050,000	5,850,000		230,000	5,620,000	245,000
2000 Series A	2001-2025	5.25%	5.63%	47,240,000	41,000,000		1,585,000	39,415,000	1,650,000
2000 Series B	2002-2026	4.45%	5.50%	34,020,000	30,040,000		1,115,000	28,925,000	1,180,000
2002 Series A	2003-2027	3.00%	5.00%	7,850,000	6,880,000		335,000	6,545,000	350,000
2002 Series B	2004-2028	3.00%	4.75%	28,825,000	26,750,000		1,075,000	25,675,000	1,120,000
2003 Series A	2005-2029	3.00%	4.63%	25,475,000	24,700,000		795,000	23,905,000	830,000
2004 Series A	2006-2030	3.00%	4.50%	6,325,000	6,325,000		140,000	6,185,000	185,000
2004 Series B	2006-2020	3.00%	5.25%	3,365,000	3,365,000		80,000	3,285,000	110,000
Total				\$ 246,665,000	\$ 186,760,000	-	\$ 10,580,000	\$ 176,180,000	\$ 9,215,000

Notes to the Financial Statements (continued)
June 30, 2006

4. Changes in Long-Term Liabilities:

The following table summarizes the changes in long-term liabilities for activities for the year ended June 30, 2006:

	Balance 7/01/2005	Additions	Deductions	Balance 6/30/2006	Due within One Year
Trust Funds Payable	\$2,288,629		\$773,138	\$1,515,491	\$1,100,308
Compensated Absences	91,429	87,476	91,429	87,476	65,607
Bonds:					
Principal	186,760,000		10,580,000	176,180,000	9,215,000
Discount	(264,042)		(26,277)	(237,765)	43,873
Premium	11,531		1,048	10,483	1,031
Total	\$188,887,547	\$87,476	\$11,419,338	\$177,555,685	\$10,425,819

5. Debt Service Requirements to Maturity

The following table summarizes the amounts necessary to pay all future bonded debt principal and interest requirements as of June 30, 2006, for each year during the next five-year period ending June 30, 2011, and in five-year increments for the succeeding periods from July 1, 2012, to June 30, 2031.

Debt Repayment Schedule – Oregon Bond Bank Bonds

Year Ending	Principal	Interest	Total
2007	9,215,000	8,614,356	17,829,356
2008	9,065,000	8,200,529	17,265,529
2009	9,450,000	7,793,070	17,243,070
2010	9,810,000	7,362,930	17,172,930
2011	9,905,000	6,907,360	16,812,360
2012-2016	48,950,000	27,399,041	76,349,041
2017-2021	43,045,000	15,743,343	58,788,343
2022-2026	30,845,000	5,647,085	36,492,085
2027-2031	5,895,000	529,385	6,424,385
Total	\$176,180,000	\$88,197,099	\$264,377,099

The interest stated above includes coupon interest the department expects to pay over the life of the bonds outstanding. Coupon interest is paid semiannually on January 1 and July 1.

6. Debt Defeased in Substance

Due to the advanced refunding in July 1993, five bond issues have been considered to be defeased in substance. Two of these, 1991 Series A and 1991 Series B, were called in January 1999. 1992 Series A was called in January 2000, and 1992 Series B was called in January 2001. The amount of 1992 Series C defeased debt outstanding from the 1993 advanced refunding as of June 30, 2006, is \$430,000.

7. Employee Retirement Plan

The 2003 Oregon Legislature created the Oregon Public Service Retirement Plan (OPSRP). Public employees hired on or after August 29, 2003 become part of OPSRP, unless membership was previously established in the Oregon Public Employee's Retirement System (PERS). OPSRP is a hybrid (defined contribution/defined benefit) pension plan with two components: the Pension Program (defined benefit) and the Individual Account Program (defined contribution). Beginning January 1, 2004, PERS member contributions were deposited into the Individual Account Program (IAP) portion of OPSRP. PERS members retain their existing PERS accounts, but any future member contributions will be deposited in the member's IAP account, not into the member's PERS account. A copy of the Oregon Public Employees Retirement System annual financial report may be obtained from Fiscal Services Division, PERS, P.O. Box 23700, Tigard, OR 97281-3700.

Oregon Public Employees Retirement System (PERS)

The department's employees who were plan members before August 29, 2003 participate in the Oregon Public Employees Retirement System (PERS), a cost-sharing multiple-employer defined benefit pension plan. PERS is administered by the Public Employees Retirement Board under the guidelines of *Oregon Revised Statutes*, Chapter 238. The PERS retirement allowance, payable monthly for life, may be selected from several retirement benefit options. Options include survivorship benefits and lump-sum payments. PERS also provides death and disability benefits.

The department is required by statute to contribute actuarially computed amounts as determined by PERS (the agency). Rates are subject to change as a result of subsequent actuarial valuations. The rate of each covered employee's salary for fiscal year 2006 was 8.69 percent. Employer contributions for the years ending June 30, 2006, 2005, and 2004 were \$54,822, \$45,033, and \$58,183, respectively, equal to the required contributions for each year.

Oregon Public Service Retirement Plan (OPSRP)

The Pension Program, a cost-sharing multiple-employer defined benefit pension plan, is the defined benefit portion of Oregon Public Service Retirement Plan (OPSRP). The Pension Program is administered by the Public Employees Retirement Board under the guidelines of *Oregon Revised Statutes*, Chapter 238A. The Pension Program monthly pension benefit is payable for life and, after the death of the member, payable to the designated beneficiary at either the same amount or one-half

Notes to the Financial Statements (continued)
June 30, 2006

of the amount, depending on the option the member chose at retirement. If the monthly pension benefit is less than \$200, or the monthly death benefit payable to the beneficiary of a deceased member is less than \$200, a lump sum payment that represents the actuarial equivalent of the present value of the pension or death benefit will be paid to the member or the deceased member's beneficiary.

The department is required by statute to contribute actuarially computed amounts as determined by PERS (the agency). Rates are subject to change as a result of subsequent actuarial valuations. The rates of each covered employee's salary for fiscal year 2006 were 8.04 percent through February and 4.43 percent for the rest of the year. The amount contributed by OECDD for the fiscal year ended June 30, 2006, was \$12,227.

The Individual Account Program (IAP) is the defined contribution portion of OPSRP. The IAP is administered by the Public Employees Retirement Board under the guidelines of *Oregon Revised Statutes*, Chapter 238A. Covered employees are required by State statute to contribute 6.0 percent of their salary to the plan. State agencies currently pay the 6.0 percent member contribution for their employees. The amounts contributed by OECDD for the years ending June 30, 2006, 2005, and 2004, were \$37,893, \$57,367 and \$74,119, respectively, and were equal to the required contributions for the year.

8. Risk Financing

The State of Oregon administers property and casualty insurance programs covering State government through its Insurance Fund. The Insurance Fund services claims for: direct physical loss or damage to state property; tort liability claims brought against the State, its officers, employees or agents; workers' compensation; employee dishonesty; and faithful performance coverage for certain positions by law to be covered and other key positions.

As a state agency, the department participates in the Insurance Fund. The cost of servicing insurance claims and payments is covered by charging an assessment to each entity based on its share of services provided in a prior period. The total statewide assessment of each coverage is based on independent biennial actuarial forecasts and administrative expenses, less carry-forward or equity in the Insurance Fund.

For the Water Fund and Special Public Works programs, the amount of claim settlements did not exceed insurance coverage for each of the past three years.

9. Commitments

The department has awarded, but not distributed, \$32.3 million to various WF infrastructure projects and \$70.6 million to SPWF projects within the State of Oregon.

Notes to the Financial Statements (continued)
June 30, 2006

10. Subsequent events

On July 3, 2006, the City of Wilsonville paid off its loan to the Water Fund. The payoff consisted of Wilsonville's portion of the Oregon Bond Bank bonds series 1996 One (\$5,030,000) and Collateral Loan portion of \$307,725.

Since July 1, 2005, two entities have defaulted on their SPWF loans. These entities have approximately \$5.5 million in outstanding loans to the agency. Payments of approximately \$621,678 principal plus accrued interest are needed to bring the loans current. The agency is working with these entities to bring the loans current and ensure the stability of the SPWF program.

OTHER REPORTS

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**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

We have audited the financial statements of the Oregon Economic and Community Development Department (department), Special Public Works Fund and Water Fund, enterprise funds of the State of Oregon, as of and for the year ended June 30, 2006, and have issued our report thereon dated March 28, 2007. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the department's internal control over financial reporting relating to the Special Public Works Fund and Water Fund in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the financial statements of the department's Special Public Works Fund and Water Fund are free of material misstatement,

we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the department's management, the Governor of the State of Oregon, and the Oregon Legislative Assembly and is not intended to be and should not be used by anyone other than these specified parties.

OREGON AUDITS DIVISION

Bill Bradbury
Secretary of State

March 28, 2007

ABOUT THE SECRETARY OF STATE AUDITS DIVISION

The Oregon Constitution provides that the Secretary of State shall be, by virtue of his office, Auditor of Public Accounts. The Audits Division exists to carry out this duty. The division reports to the elected Secretary of State and is independent of the Executive, Legislative, and Judicial branches of Oregon government. The division audits all state officers, agencies, boards, and commissions and oversees audits and financial reporting for local governments.

Directory of Key Officials

Director	Charles A. Hibner, CPA
Deputy Director	William K. Garber, MPA, CGFM
Deputy Director	Mary E. Wenger, CPA

Audit Team

V. Dale Bond, CPA, CISA, CFE Audit Manager
Michelle L. Rock, CPA
Nicole D. Real
Eric D. Groves
Wendy M. Hewitt

This report, a public record, is intended to promote the best possible management of public resources. Copies may be obtained from:

internet: <http://www.sos.state.or.us/audits/index.html>

phone: 503-986-2255

mail: Oregon Audits Division
255 Capitol Street NE, Suite 500
Salem, OR 97310

The courtesies and cooperation extended by officials and employees of the Oregon Economic and Community Development Department during the course of this audit were commendable and sincerely appreciated.

Auditing to Protect the Public Interest and Improve Oregon Government

